

BOROUGH OF BARROW-IN-FURNESS
ANTI-SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014
PART 4, SECTION 59
PUBLIC SPACE PROTECTION ORDER NO.1 2018

This Order is made by Barrow Borough Council (“the Council”) and shall be known as the Public Space Protection Order No.1 2018

Introduction

1. The Council, in making this Order is satisfied on reasonable grounds that: The activities identified below have been carried out in public places within the Council's area and have had a detrimental effect on the quality of life of those in the locality, and that: the effect, or likely effect, of the activities: is, or is likely to be, of a persistent or continuing nature, is, or is likely to be, such as to make the activities unreasonable, and justifies the restrictions imposed by the notice.
2. The Council is satisfied that the prohibitions imposed by this Order are reasonable to impose in order to prevent the detrimental effect of these activities from continuing, occurring or recurring, or to reduce that detrimental effect or to reduce the risk of its continuance, occurrence or recurrence.
3. The Council has had particular regard to the rights and freedoms set out in Article 10 (right of freedom of expression) and Article 11 (right of freedom of assembly) of the European Convention on Human Rights and has concluded that the restrictions on such rights and freedoms imposed by this Order are lawful, necessary and proportionate.

The Activities

	Activity	Restricted Area (Schedule 1)
Controls that have automatically transferred on 18 October 2017	<ul style="list-style-type: none"> • Dogs Exclusion from Various Play Areas 2007; • Dogs on Leads Order 2008; • Dogs on Leads by Direction Order 2008; • Dogs Exclusion Order 2008; 	Borough Wide (Public and Open Spaces) -
Introduction of new measures into the PSPO in response to current and emerging need	<p>Challenging anti-social behaviour by groups of young people, young adults and any other persons, in public spaces, including car parks across the Borough, including:</p> <ul style="list-style-type: none"> • Behaviour that may be seen as intimidating or threatening to others; • Behaviour that could cause offence, distress, annoyance or harassment to others through shouting, swearing, and general anti-social behaviour; and • Driving or permitting a vehicle to be used in a manner that causes or is likely to cause harassment, alarm, risk or distress to any person. 	Borough Wide (Public and Open Spaces)
	Ingesting, inhaling, injecting, smoking or otherwise using substances believed to be psychoactive substances	Borough Wide (Public and Open Spaces)
	Consuming alcohol in a public place	Borough Wide (Public and Open Spaces)
	Dog Fouling	Borough Wide (Public and Open Spaces)

Definitions:

For the purpose of the Order the following definitions will apply: -

‘Alcohol’ has the meaning given by section 191 of the Licensing Act 2003;

‘Authorised Officer’ means a constable, a police community support officer or a person authorised in writing by Barrow-in-Furness Borough Council

‘Driving or permitting a vehicle to be used in a manner that causes or is likely to cause harassment, alarm, risk or distress to any person’ includes but not limited to the following:-

- Running or revving of engines (as to cause a nuisance)
- Racing or driving around the location at speed
- sounding the horn
- playing loud music
- congregating in a car park for the purposes of socialisation without the express permission of the Borough Council
- any variation of the above

‘Interested person’ means an individual who lives in the restricted area or who regularly works in or visits that area.

‘Groups’ means a person a group of three or more within the Restricted Area.

‘Lead’ is defined as any rope, cord, leash or similar item which is no more than two metres in length and which used to tether, control or restrain a dog, but does not include any such item which is not actively being used as a means of restraint so that the dog remains under a person’s control. An extendable lead must not be extended beyond four metres.

‘Public place’ means any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.

‘Psychoactive Substances’ means a substance capable of producing a psychoactive effect in a person who consumes it, by stimulating or depressing the central nervous system, affecting the persons mental functioning or emotional state.

‘Restricted Area’ has the meaning given by section 59(4) of the Anti-Social Behaviour, Crime and Policing Act (the ‘Act’).

1. THE EXTENT OF THE ORDER

The Order applies to any public place within the local authority's area. The public place is detailed at schedule 1, to this Order and identified as the Restricted Area.

The effect of the Order is to impose the prohibitions and requirements detailed below, at all times, save where specified exemptions apply or where the express permission of the Council has been given on the use of the Restricted Area.

2. THE PROHIBITIONS AND REQUIREMENTS

2.1 Requirements relating to persons with dogs

A person in charge of a dog which defecates at any time on any land to which this Order applies shall remove the faeces from the land forthwith unless:

- i) he has reasonable excuse for failing to do so; or
- ii) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.
- iii) Nothing in this requirement applies to a person who
 - a) is registered as a blind person in a register compiled under section 29 of the National Assistance Act 1948; or
 - b) has a disability which affects his mobility, manual dexterity, physical co-ordination or ability to lift, carry or otherwise move everyday objects, in respect of a dog trained by a prescribed charity and upon which he relies for assistance.
- iv) For the purposes of this requirement—
 - a) a person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog;
 - b) placing the faeces in a receptacle on the restricted area which is provided for the purpose, or for the disposal of waste, shall be a sufficient removal from the restricted area;
 - c) being unaware of the defecation (whether by reason of not being in the vicinity or otherwise), or not having a device for or other suitable means of

removing the faeces shall not be a reasonable excuse for failing to remove the faeces;

d) each of the following is a prescribed charity: - Dogs for the disabled (registered charity number 700454) - Support Dogs (registered charity number 1088281) - Canine Partners for Independence (registered charity number 803680)

A person in charge of a dog on land to which this Order applies must comply with a direction given to him by an Authorised Officer to put and keep the dog on a lead unless;

- i) he has reasonable excuse for failing to do so; or
- ii) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.
- iii) For the purpose of this requirement :

An Authorised Officer may only give a direction under this Order if such restraint is reasonably necessary to prevent a nuisance or behaviour by the dog that is likely to cause annoyance or disturbance to any other person;

2.2 Anti-social behaviour by groups of young people, young adults and any other persons

A person is prohibited from congregating on a group of three or more people with the Restricted Area after an Authorised Person has requested that the group disperse.

An authorised person may request that a group within the restricted Area disperse where he reasonably suspects any person in that group to be causing or likely to cause nuisance, alarm or distress to any other person.

When deemed appropriate all young people under the age of 18 must attend an assessment with the Youth Offending Service.

All persons are prohibited from behaving in a manner which may be seen as intimidating, threatening to others within the Restricted Area.

All persons are prohibited from behaving in a manner that could cause offence, distress, annoyance or harassment to others through shouting, swearing and general anti-social behaviour within the Restricted Area.

2.3 Driving or permitting a vehicle to be used in a manner that causes or is likely to cause harassment, alarm, risk or distress to any person.

A person is prohibited from driving/riding any vehicle in a manner deemed by an Authorised Person to be anti-social and he reasonably suspects that person to be causing or likely to nuisance, alarm, harassment or distress to any other person.

2.4 Consuming alcohol in a public place.

A person shall stop consuming alcohol or surrender any containers (sealed or unsealed) which are reasonably believed to contain alcohol, when required to do so by an Authorised Officer.

Nothing in the preceding requirement applies to alcohol being consumed within premises licensed under the Licensing Act 2003 or s115E of the Highways Act 1980.

2.5 Psychoactive Substances

A person shall stop ingesting, inhaling, injecting, smoking or otherwise using substances reasonably believed to be psychoactive substances or surrender the substance or any receptacles reasonably believed to contain such substances, when required to do so by an Authorised Officer.

The preceding requirement does not apply where the substance:

- i) is used for a valid and demonstrable medicinal or therapeutic purpose;
- ii) is a cigarette (tobacco) or vaporiser;
- iii) is a food product regulated by food, health and safety legislation.

These provisions do not apply where the activities have been authorised by the Council in accordance with a scheme operated or expressly approved by it.

3. PERIOD FOR WHICH THIS ORDER HAS EFFECT

It is proposed that this Order will come into force on **1st April 2019** and will expire 3 years following that date.

At any point before the expiry of this three year period the Council can extend the Order by up to three years if they are satisfied on reasonable grounds that this is necessary to prevent the activities identified in the Order from occurring or recurring or to prevent an increase in the frequency or seriousness of those activities after that time.

4. WHAT HAPPENS IF YOU FAIL TO COMPLY WITH THIS ORDER?

Section 67 of the Anti-Social Behaviour Crime and Policing Act 2014 says that it is a criminal offence for a person without reasonable excuse –

- a) to do anything that the person is prohibited from doing by a public spaces protection Order, or
- b) to fail to comply with a requirement to which the person is subject under a public spaces protection Order.

Consuming alcohol in breach of a public space protection Order is not an offence under this section.

Section 63 of the Anti-Social Behaviour Crime and Policing Act 2014 says that it is a criminal offence for a person without reasonable excuse –

- a) to fail to comply with a requirement imposed by an authorised officer in relation to the consumption and or surrender of alcohol. A person guilty of an offence under section 67 is liable on conviction in the Magistrates Court to a fine not exceeding level 3 on the standard scale. A person guilty of an offence under section 63 is liable on conviction in the Magistrates Court to a fine not exceeding level 2 on the standard scale. The full text of section 67 and section 63 is set out at the end of this document.

5. FIXED PENALTY

An Authorised Officer may issue a fixed penalty notice to anyone he or she believes has committed an offence under section 67 of the Anti-Social Behaviour, Crime and Policing Act 2014.

You will have 14 days to pay the fixed penalty of £100.

If you pay the fixed penalty within the 14 days you will not be prosecuted.

6. APPEALS

Any challenge to the Order must be made in the High Court by an interested person within six weeks of the Order being made.

An interested person is someone who lives in, regularly works in, or visits the restricted area. This means that only those who are directly affected by the restrictions have the power to challenge. The right to challenge also exists where an Order is varied by the Council.

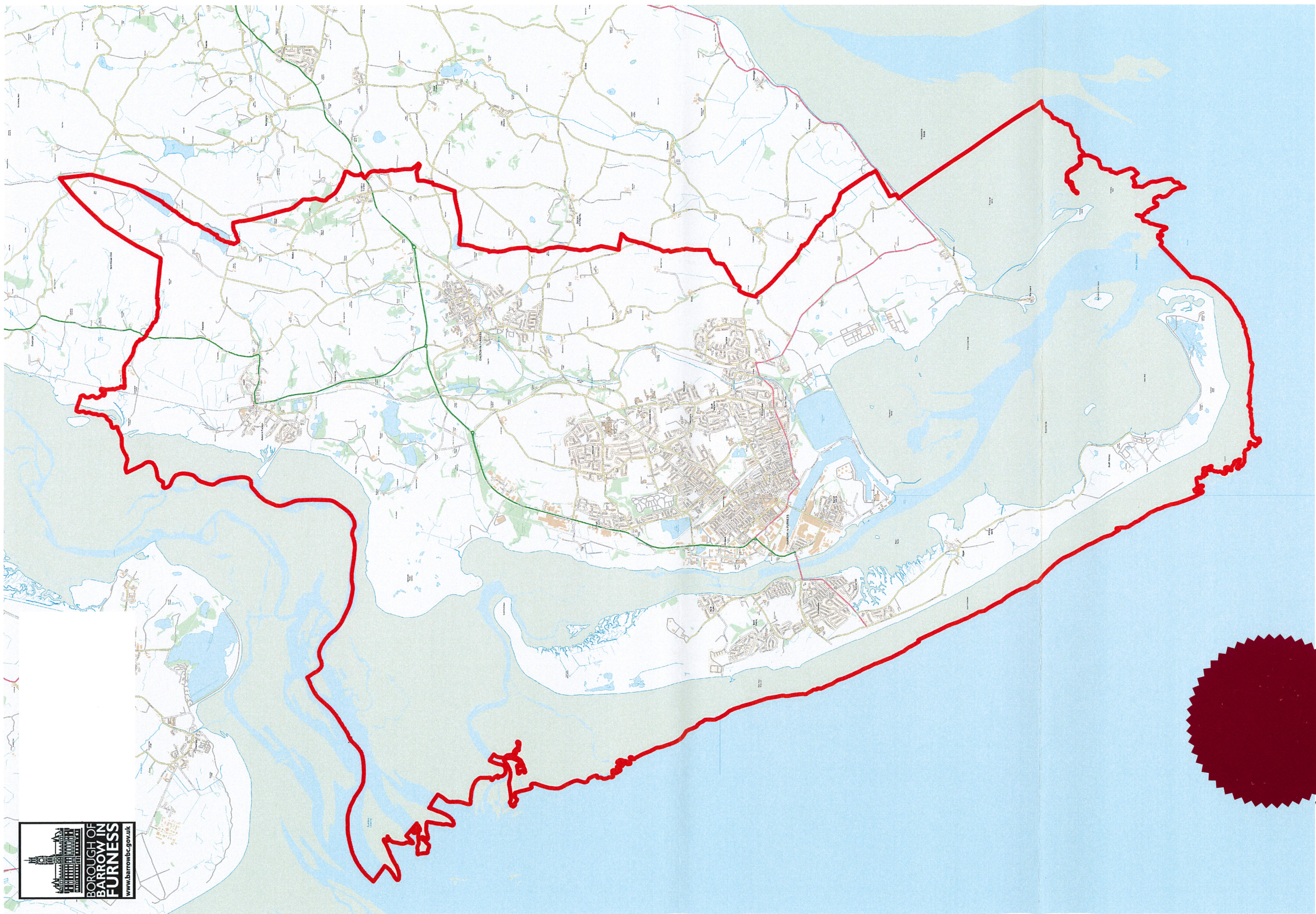
Interested persons can challenge the validity of this Order on two grounds:

1. That the Council did not have power to make the Order, or to include particular prohibitions or requirements; or
2. That one of the requirements of the legislation, for instance consultation, has not been complied with.

When an application is made the High Court can decide to suspend the operation of the Order pending the Court's decision, in part or in totality. The High Court has the ability to uphold the Order, quash it, or vary it.

SCHEDULE 1 – RESTRICTED AREAS (AND MAP)

- 1. Proposed Challenging anti-social behaviour by groups or individuals in the Town Centre, public spaces and car parks across the Borough (Full Borough of Barrow-in-Furness Area (Public and Open Spaces)).**
- 2. Ingesting, inhaling, injecting, smoking or otherwise using substances believed to be psychoactive substances (Full Borough of Barrow-in-Furness Area (Public and Open Spaces)).**
- 3. Proposed consumption of alcohol in public place PSPO Area (Full Borough of Barrow-in-Furness Area (Public and Open Spaces)).**
- 4. Dog controls automatically transferred from 18th October 2017 PSPO Area (Public and Open Spaces under the control of the local authority).**
- 5. Proposed Dog Fouling PSPO Area (Full Borough of Barrow-in-Furness Area (Public and Open Spaces)).**



Section 67 Anti-Social Behaviour Crime and Policing Act 2014:

(1) It is an offence for a person without reasonable excuse

- a) To do anything that the person is prohibited from doing by a public spaces protection order, or
- b) To fail to comply with a requirement to which a person is subject under a public spaces protection order

(2) A person guilty of an offence under this section is liable on summary conviction to a fine not exceeding level 3 on the standard scale

(3) A person does not commit an offence under this section by failing to comply with a prohibition or requirement that the local authority did not have power to include in the public spaces protection order

Section 63 Anti-Social Behaviour Crime and Policing Act 2014:

(1) This section applies where a constable or an authorised person reasonably believes that a person (P) –

- a) is or has been consuming alcohol in breach of a prohibition in a public spaces protection order, or
- b) intends to consume alcohol in circumstances in which doing so would be a breach of such a prohibition.

In this section ‘authorised person’ means a person authorised for the purposes of this section by the local authority that made the public spaces protection order (or authorised by virtue of section 69(1)).

(2) The constable or authorised person may require P –

- a) not to consume, in breach of the order, alcohol or anything which the constable or authorised person reasonably believes to be alcohol.
- b) to surrender anything in P’s possession which is, or which the constable or authorised person reasonably believes to be, alcohol or a container for alcohol.

(3) A constable or an authorised person who imposes a requirement under subsection (2) must tell P that failing without reasonable excuse to comply with the requirement is an offence.

(4) A requirement imposed by an authorised officer under subsection (2) is not valid if the person

- a) is asked by P to show evidence of his or her authorisation, and
- b) fails to do so.

(5) A constable or an authorised person may dispose of anything surrendered under this subsection (2)(b) in whatever way he or she thinks appropriate.

(6) A person who fails without reasonable excuse to comply with a requirement imposed on him or her under subsection (2) commits an offence and is liable on summary conviction to a fine not exceeding level 2 on the standard scale.

GIVEN under the common seal of Barrow-in-Furness Borough Council

On the 20th.....day of.....March.....2019

THE COMMON SEAL of Barrow-in-Furness Borough Council

was hereunder affixed in the presence of:-

S. Roberts
Executive Director

