

# **BOROUGH OF BARROW-IN-FURNESS**

## **LICENSING COMMITTEE**

Meeting, Thursday 22nd November, 2012  
at 2.00 p.m.

### **A G E N D A**

#### **PART ONE**

1. To note any items which the Chairman considers to be of an urgent nature.
2. To receive notice from Members who may wish to move any delegated matter non-delegated and which will be decided by a majority of Members present and voting at the meeting.
3. Admission of Public and Press  
  
To consider whether the public and press should be excluded from the meeting during consideration of any of the items on the agenda.
4. Declarations of Interest  
  
To receive declarations by Members and/or co-optees of interests in respect of items on this Agenda.  
  
Members are reminded that, in accordance with the revised Code of Conduct, they are required to declare any disclosable pecuniary interests or other registrable interests which have not already been declared in the Council's Register of Interests. (It is a criminal offence not to declare a disclosable pecuniary interest either in the Register or at the meeting).  
  
Members may however, also decide, in the interests of clarity and transparency, to declare at this point in the meeting, any such disclosable pecuniary interests which they have already declared in the Register, as well as any other registrable or other interests.
5. Apologies for Absence/Attendance of Substitute Members.
6. To confirm the Minutes of the meeting held on 11th October, 2012 and to note the Minutes of the Licensing Sub-Committee held on 8th October, 2012 (copies attached).

## **FOR DECISION**

### **Environmental Health Manager's Reports**

- (D) 7. Street Trading – Flass Lane, Barrow-in-Furness.
- (D) 8. Street Trading – School Street, Barrow-in-Furness.
- (D) 9. Street Trading – James Freel Close, Barrow-in-Furness.
- (R) 10. Gambling Policy – Review of Statement.
- (D) 11. Barrow Amalgamated Engineers Club and Trades Club – Withdrawal of Club Premises Certificate.

## **PART TWO**

- (D) 12. Private Hire Driver Renewal Application.

**NOT FOR PUBLICATION BY VIRTUE OF PARAGRAPHS 2 & 7 OF PART ONE OF SCHEDULE 12A OF THE LOCAL GOVERNMENT ACT 1972 AND ACCESS TO INFORMATION (VARIATION) ORDER 2006**

- (D) 13. Hackney Carriage Driver Renewal Application.

**NOT FOR PUBLICATION BY VIRTUE OF PARAGRAPHS 2 & 7 OF PART ONE OF SCHEDULE 12A OF THE LOCAL GOVERNMENT ACT 1972 AND ACCESS TO INFORMATION (VARIATION) ORDER 2006**

- (D) 14. Application for Private Hire/Hackney Carriage Driver.

**NOT FOR PUBLICATION BY VIRTUE OF PARAGRAPHS 2 & 7 OF PART ONE OF SCHEDULE 12A OF THE LOCAL GOVERNMENT ACT 1972 AND ACCESS TO INFORMATION (VARIATION) ORDER 2006**

- (D) 15. Private Hire Renewal Driver Application.

**NOT FOR PUBLICATION BY VIRTUE OF PARAGRAPHS 2 & 7 OF PART ONE OF SCHEDULE 12A OF THE LOCAL GOVERNMENT ACT 1972 AND ACCESS TO INFORMATION (VARIATION) ORDER 2006**

## **Membership of Committee**

Callister (Chairman)  
Irwin (Vice Chairman)  
Biggins  
Graham  
W. McClure  
Maddox  
Opie  
Pemberton  
Roberts  
Seward  
C. Thomson  
Wall

### **For queries regarding this agenda, please contact:**

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Published: 14th November, 2012

# **BOROUGH OF BARROW-IN-FURNESS**

## **LICENSING COMMITTEE**

Meeting: 11th October, 2012  
at 2.00 p.m.

PRESENT:- Councillors Callister (Chairman), Irwin (Vice-Chairman), Graham, Maddox, Opie, Pemberton, Pointer, Richardson, Seward, C. Thomson and Wall.

### **26 – The Local Government Act, 1972 as amended by the Local Government (Access to Information) Act, 1985 and Access to Information (Variation) Order 2006**

Discussion arising hereon it was

RESOLVED:- That under Section 100A(4) of the Local Government Act, 1972 the public and press be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in Paragraphs 2 and 7 (Minute Nos. 30-32) of Part One of Schedule 12A of the said Act.

### **27 – Apologies for Absence/Attendance of Substitute Members**

Apologies for absence were submitted from Councillors Biggins, W. McClure and Roberts.

Councillors Pointer and Richardson had replaced Councillors Biggins and Roberts respectively for this meeting only.

### **28 – Minutes**

The Minutes of the meeting held on 6th September, 2012 were taken as read and confirmed.

### **29 – Review of Quantity Control Policy – Hackney Carriage Licences**

The Environmental Health Manager reported that the Department of Transport required that all local authorities operating a quantity control policy for hackney carriage licences must review this policy and publish the outcome.

A necessary preliminary to reviewing the quantity control policy was to undertake a survey to identify any unmet demand for taxi services in the Borough. Members were aware that such a survey had been undertaken over the last few months in Barrow.

The Environmental Health Manager now confirmed that she had received the Barrow-in-Furness Borough Council Hackney Carriage Demand Survey report and had attached a

copy for Members consideration as an appendix to her report. Mr Ian Millership from CTS Traffic and Transportation, who produced the report attended the meeting and presented the findings to the Committee.

The conclusions in the report state that the survey had not identified any significant unmet demand for hackney carriages and the options open to the Borough Council were outlined in recommendations contained in Section 10 as follows:-

1. Reaffirm the current policies and make no other changes;
2. Retain a current limit on vehicle number and take other actions to retain a viable hackney carriage rank-based trade – including improved differentiation of vehicles, improved standards and development of better ranking provision;
3. It could remove the limit on hackney carriage vehicles and make no other change; or
4. It could remove the limit and attempt to restrict the negative impacts of this change by requiring all new vehicles to be wheelchair accessible.

The technical recommendation at this time for Barrow-in-Furness would be Option 2. This would encourage public benefit from the retention of the current limited vehicle policy which might not occur with Option 1.

Were Option 3 to be chosen, it was likely that the independent hackney carriages would reduce even further and service to Cornwallis Street in the daytime might reduce to provide a much worse service for the relatively small number of passengers still choosing to obtain a hackney carriage at this rank. There would also be a severe impact on the night time rank requirements as many more vehicles would transfer to hackney carriage to be able to legitimately service this trade, which would overwhelm the rank provision, particularly the informal arrangements in Cavendish Street.

Option 4 could reduce the level of transfer of private hire vehicles to hackney carriage, with no significant demand for wheelchair accessible vehicles from the stakeholders and public consulted during the study this effect could be quite a restraint on any new entrants. This would however, introduce the need to consider grandfather rights and changes to current vehicle requirements otherwise a further market of plates would be introduced that might cause issues within the trade in terms of fairness and conditions.

Technically, the survey strongly recommended the formalisation of the Cavendish Street rank to be supported and driven forward, although it was acknowledged that this was not in the gift of either the Licensing Section or indeed the Borough of Barrow-in-Furness, and that Cumbria transport priorities might not include this need.

**RESOLVED:-** (i) That Option 2 be agreed to retain the current limit on vehicle numbers and that other actions be taken to retain a viable hackney carriage rank-based trade – including improved differentiation of vehicles, improved standards and development of better ranking provision; and

(ii) That a Working Group be set up to assess the above actions as well as:-

- The need for better communications with the taxi trade
- The possibility of creating a “Star System” for taxi’s
- The need for a more balanced and proportionate use of the trade.

### **30 – Application for Private Hire Vehicle Drivers Licence**

The Environmental Health Manager reported on an application she had received for a Private Hire Vehicle Drivers Licence from Ms A. P. She submitted information which had been drawn to her attention concerning the applicant and set out details of the Committee’s policies regarding such matters.

Ms A. P. attended the meeting and addressed the Committee. A Police Representative was also present.

It was moved by Councillor Richardson and seconded by Councillor Pemberton that the application be granted subject to a written warning. This was voted upon and declared lost.

It was further moved by Councillor Maddox and seconded by Councillor Thomson that the application be refused but that the applicant reapply in 18 months time. This was voted upon and

RESOLVED:- That the application from Ms A.P for a Private Hire Vehicle Drivers Licence be refused but she be informed that the Committee will reconsider her application in 18 months time is she should so wish to reapply at that time.

### **31 – Application for Private Hire Vehicle Drivers Licence**

The Environmental Health Manager reported on an application she had received for a Private Hire Vehicle Drivers Licence from Mr P. D. She submitted information which had been drawn to her attention concerning the applicant and set out details of the Committee’s policies regarding such matters.

Mr P. D. attended the meeting and addressed the Committee. A Police Representative was also present.

RESOLVED:- That the application for a Private Hire Vehicle Drivers Licence from Mr P.D. be approved.

### **32 – Hackney Carriage/Private Hire Vehicle Driver**

The Environmental Health Manager reported on information concerning a Hackney Carriage/Private Hire Vehicle Driver, Mr D. B. She submitted information which had

been drawn to her attention concerning the driver and set out details of the Committee's policy regarding such matters.

Mr D. B. attended the meeting and addressed the Committee. A Police Representative was also present.

RESOLVED:- That the application from Mr D. B. for a renewal of a Hackney Carriage/Private Hire Vehicle Drivers Licence be refused.

The meeting closed at 3.12 p.m.

## LICENSING SUB-COMMITTEE

Meeting: 8th October, 2012  
at 10.00 a.m.

PRESENT:- Councillors Callister, Pemberton and C. Thomson.

### **4 – Appointment of Chairman for 2012/13**

It was

RESOLVED:- That Councillor Callister be appointed Chairman for the year 2012/13.

COUNCILLOR CALLISTER IN THE CHAIR

### **5 – Minutes**

The Minutes of the meeting held on 18th May, 2012 were taken as read and confirmed.

### **6 – Apologies for Absence/Attendance of Substitute Members**

An apology for absence was received from Councillor Irwin.

Councillor C. Thomson attended as a substitute for Councillor Irwin.

### **7 – The Local Government Act 1972 as amended by the Local Government (Access to Information) Act 1985 and Access to Information (Variation) Order 2006**

Discussion arising hereon it was

RESOLVED:- That under Section 100A(4) of the Local Government Act, 1972 the public and press be excluded from the meeting for the following items of business on the grounds it involved the likely disclosure of exempt information as defined in Paragraph 7 (Minute Nos.8 and 9) of Part One of Schedule 12A of the said Act.

### **8 – Application for a Premises Licence – 36 Cavendish Street, Barrow-in-Furness**

The Environmental Health Manager submitted a report concerning an application for a Premises Licence at 36 Cavendish Street, Barrow-in-Furness to allow late night refreshments from 23.00 – 05.00 hours.

She informed the Sub-Committee that she had received an e-mail from the agent acting on behalf of the applicant withdrawing the application. She further informed



the Sub-Committee that the local applicants had arrived at today's meeting in expectation of the application being heard.

Following deliberation from the Sub-Committee, it was

RESOLVED:- That consideration of this application be adjourned to another date so the dispute between the agent and the applicants can be resolved.

### **9 – Application for a Premises Licence – 48 Cavendish Street, Barrow-in-Furness**

The Environmental Health Manager submitted a report concerning an application for a Premises Licence at 48 Cavendish Street, Barrow-in-Furness. The application was to allow late night refreshments from 23.00 – 05.00 hours.

She informed the Sub-Committee that the applicant was unable to attend today's meeting as she was away on holiday. Objectors to the application had arrived ready to give their representations.

Following deliberation from the Sub-Committee, it was

RESOLVED:- (i) That consideration of this application be adjourned to enable the applicant to attend to give her representations; and

(ii) That it be made clear to the applicant that if she wasn't in attendance at the next meeting a decision would be made in her absence.

The meeting closed at 10.15 a.m.

<b>LICENSING COMMITTEE</b>		<b>Part One (D) Agenda Item 7</b>
<b>Date of Meeting:</b>	<b>22nd November, 2012</b>	
<b>Reporting Officer:</b>	<b>Environmental Health Manager</b>	
<p><b>Title: Application for Street Trading Consent – Flass Lane, Barrow-in-Furness</b></p> <p><b>Summary and Conclusions:</b></p> <p>This report deals with an application from Mr Nathan Morgan for a Street Trading Consent to operate a Catering Trailer on land off Flass lane, Barrow-in-Furness.</p> <p><b>Recommendation:</b></p> <p>That Members either:-</p> <ul style="list-style-type: none"> <li>a) Refuse the application; or</li> <li>b) Approve the relaxation of the ten minute rule and agree that a consent be issued.</li> </ul>		

### **Report**

I have received a request from Mr Nathan Morgan trading as Hot “n” Saucy Catering to operate a catering trailer on Land adjacent to Flass Lane/ Riverside Gardens Barrow in Furness between 8.30 a.m. and 4.30 p.m. on Wednesdays and Thursdays. Standard conditions for street trading consents within the Borough state that the trader must operate his/her business on a mobile basis and can, therefore, stop only ten minutes in any section of a street and thereafter must move into a different street and must not then return to the same section of that street that day.

A copy of the application is attached as **Appendix A** to this report.

To enable Mr Morgan to trade, the ten minute rule would need to be relaxed. At the time of writing this report numerous comments have been received from consultees objecting to the application. These are included as **Appendix B** to this report.

I would ask Members to consider the application and either refuse it or vary conditions to enable the relaxation of the ten minute rule and for a street trading consent to be issued.

Mr Morgan has been invited to attend the meeting today to address the Committee.

Background Papers

Nil

<b>LICENSING COMMITTEE</b>	<b>(D) Agenda Item 8</b>
<b>Date of Meeting: 22nd November, 2012</b>	
<b>Reporting Officer: Environmental Health Manager</b>	
<b>Title: Application for Street Trading Consent – School Street, Barrow-in-Furness</b>	
<b>Summary and Conclusions:</b>	
This report deals with an application from Mr Nathan Morgan for a Street Trading Consent to operate a Catering Trailer on land off School Street, Barrow-in-Furness.	
<b>Recommendation:</b>	
That Members approve the relaxation of the ten minute rule and agree that a consent be issued subject to no objections being received from consultees.	

**Report**

I have received a request from Mr Nathan Morgan trading as Hot “n” Saucy Catering to operate a catering trailer on Land adjacent to School Street, Barrow in Furness between 8.30 a.m. and 4.30 p.m. on one Sunday each month which coincides with the local auction house operations. Standard conditions for street trading consents within the Borough state that the trader must operate his/her business on a mobile basis and can, therefore, stop only ten minutes in any section of a street and thereafter must move into a different street and must not then return to the same section of that street that day.

A copy of the application is attached as **Appendix C** to this report.

To enable Mr Morgan to trade, the ten minute rule would need to be relaxed. At the time of writing this report no comments have been received from the consultees.

I would ask Members to consider the request and vary the conditions to enable the relaxation of the ten minute rule and for a street trading consent to be issued subject to no objections being received from the consultees.

Mr Morgan has been invited to attend the meeting today to address the Committee.

Background Papers

Nil

<b>LICENSING COMMITTEE</b>	<b>(D) Agenda Item 9</b>
<b>Date of Meeting: 22nd November, 2012</b>	
<b>Reporting Officer: Environmental Health Manager</b>	

**Title: Application for Street Trading Consent – James Freel Close, Barrow-in-Furness**

**Summary and Conclusions:**

This report deals with an application from Mr Nathan Morgan for a Street Trading Consent to operate a Catering Trailer at James Freel Close, Barrow-in-Furness.

**Recommendation:**

That Members either:-

- a) Refuse the application; or
- b) Approve the relaxation of the ten minute rule and agree that a consent be issued.

**Report**

I have received a request from Mr Nathan Morgan trading as Hot “n” Saucy Catering to operate a catering trailer on James Freel Close, Barrow in Furness between 8.30 a.m. and 5 p.m. Monday to Friday. Standard conditions for street trading consents within the Borough state that the trader must operate his/her business on a mobile basis and can, therefore, stop only ten minutes in any section of a street and thereafter must move into a different street and must not then return to the same section of that street that day.

A copy of the application is attached as **Appendix D** to this report.

To enable Mr Morgan to trade, the ten minute rule would need to be relaxed. At the time of writing this report no comments have been received from the consultees.

I would ask Members to consider the application and either refuse it or vary the conditions to enable the relaxation of the ten minute rule and for a street trading consent to be issued subject to no objections being received from the consultees.

For Members information, a similar application was approved at the Licensing Committee held on 26th July 2012 for a premises on Phoenix Road which is in the vicinity of this location.

Background Papers

Nil

<b>LICENSING COMMITTEE</b>		<b>Part One (R) Agenda Item 10</b>
<b>Date of Meeting:</b>	<b>22nd November, 2012</b>	
<b>Reporting Officer:</b>	<b>Environmental Health Manager</b>	
<p><b>Title:     <b>Gambling Act 2005 – Review of Statement of Gambling Policy</b></b></p> <p><b>Summary and Conclusions:</b></p> <p>This report updates Members on the review of the Council's Statement of Gambling Policy. It asks Members to approve the document and refers the matter to a special Council meeting for adoption. A copy of the draft Statement of Gambling Policy together with details of amendments to the existing policy and consultations received are appended to the report.</p> <p><b>Recommendation:</b></p> <p>To recommend the Council to approve the Statement of Gambling Policy and refer the matter to a Special Council meeting on 12th December 2012 for adoption as Borough Council policy.</p>		

### **Report**

There is a legal requirement for the Borough Council to review their Statement of Gambling Policy under the requirements of the Gambling Act 2005 on a 3 yearly cycle, this review was last carried out in October 2009.

I wish to inform Members that a review of the policy has been undertaken with consultations taking place as required.

Attached as **Appendix E** to this report is a copy of the reviewed document showing changes and a summary of consultations received with appraisal and recommendations thereon.

Most of the amendments to the policy have resulted from changes in statutory guidance and regulations.

The review of policy has been carried out in partnership with the other five Cumbria Licensing Authorities. This is to ensure consistency and to assist businesses and responsible authorities to carry out their work.



I ask you to approve and adopt the attached draft as Barrow Borough Council's Statement of Gambling Policy.

The effective date for the policy to come into force is 31st January 2013 with the document being published and advertised four weeks prior to the effective date. The date of the next scheduled Council meeting where this policy could be approved is 22nd January, 2013 which is after the date for the document to be published. It will, therefore, be necessary for this matter to be referred to a Special Council meeting on 12th December 2012 for adoption as Borough Council Policy.

Background Papers

Nil



Cumbria Local Authorities  
Allerdale  
Barrow  
Carlisle  
Copeland  
Eden  
South Lakeland

**Draft Statement of Gambling Policy**  
(Version 1 - July 2012)

**Gambling Act 2005**

Town Hall,  
Duke Street,  
Barrow in Furness,  
Cumbria,  
LA14 2LD

Barrow Borough Council has completed this document. If you would like a copy of it in Cantonese/Hindi/Urdu/Polish please could you contact us by calling 0122908 and you will be put through to an interpreter or email us at [commercial@barrowbc.gov.uk](mailto:commercial@barrowbc.gov.uk). This document is also available in Cantonese/Hindi/Bengali/Urdo/Polish, in large print or audio tape.

(This paragraph will be repeated here in the above languages)

**Written comments are invited on this draft policy by 4 October 2012 to:-**

**Mr Owen Broadhead  
Team Leader, Health & Safety/Licensing  
Barrow Borough Council  
Town Hall  
Duke Street  
Barrow in Furness  
LA14 2LD  
Tel: 01229 876582  
E-mail: [commercial@barrowbc.gov.uk](mailto:commercial@barrowbc.gov.uk)**

**Further copies may be obtained from the above address or from the Council's website:-  
[www.barrowbc.gov.uk](http://www.barrowbc.gov.uk)**

# Draft Statement of Licensing Policy

## Gambling Act 2005

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*This Statement of Gambling Policy was approved by \*\*\* Council on \*\*\*.*

*All references to the “Guidance” refers to the Gambling Commission's Guidance to Local Authorities Version 3 published in May 2009. A draft Version 4 is currently being consulted upon and will be published in summer 2012.*

# Preface

Under the Gambling Act 2005, a new regime for regulating gambling and betting was introduced throughout the United Kingdom from 1 September 2007. Apart from the National Lottery and spread betting, gambling and betting is regulated by the Gambling Commission, whose duties include licensing the operators and individuals involved in providing gambling and betting facilities.

Barrow Borough Council, along with other local licensing authorities, has a duty under the Act to license premises where gambling is to take place and to license certain other activities (such as registering small society lotteries). This document sets out how we intend to approach this task.

Allerdale Borough Council, Barrow Borough Council, Carlisle City Council, Copeland Borough Council, Eden District Council and South Lakeland District Council have worked in partnership in preparing this statement. The Council's continue to work together to share best practice in an effort to ensure, so far as practicable, consistency of approach across Cumbria.

# Part A

## 1. The Licensing Objectives

- 1.1 In exercising most of their functions under the Gambling Act 2005 (“the Act”), licensing authorities must have regard to the licensing objectives as set out in section 1 of the Act. The licensing objectives are:
- Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime
  - Ensuring that gambling is conducted in a fair and open way
  - Protecting children and other vulnerable persons from being harmed or exploited by gambling
- 1.2 It should be noted that the Gambling Commission has stated: “The requirement in relation to children is explicitly to protect them from being harmed or exploited by gambling”.
- 1.3 This licensing authority is aware that, in making decisions about premises licences and temporary use notices it should aim to permit the use of premises for gambling in so far as it thinks it:
- in accordance with any relevant code of practice issued by the Gambling Commission
  - in accordance with any relevant guidance issued by the Gambling Commission
  - reasonably consistent with the licensing objectives and
  - in accordance with the authority’s statement of licensing policy

### Authorised Activities

- 1.4 ‘Gambling’ is defined in the Act as either gambling, betting or taking part in a lottery:
- ‘gaming’ means playing a game of chance for a prize;
  - ‘betting’ means making or accepting a bet on the outcome of a race, competition, or any other event; the likelihood of anything occurring or not occurring; or whether anything is true or not true;
  - a ‘lottery’ is where persons are required to pay in order to take part in an arrangement, during the course of which one or more prizes are allocated by a process which relies wholly on chance.

- 1.5 Private gaming in private dwellings and on domestic occasions is exempt from licensing or registration providing that no charge is made for participating; only equal chance gaming takes place; and it does not occur in a place to which the public have access. Domestic betting between inhabitants of the same premises or between employees of the same employer is also exempt.
- 1.6 Non-commercial gaming and betting (where no parts of the proceeds are for private gain) may be subject to certain exemptions. Further advice should be sought from the Council’s Licensing Team where appropriate.

**2. Introduction**

Describe District

The population profile is illustrated below;

Years of Age	0 to 14	15 to 74	75 and over
Total	***	***	***

- 2.1 Barrow Borough Council is situated in the County of Cumbria, which contains 6 District Councils in total. The Council area has a population of approximately 70600 and covers an area of 7700 hectares which is mainly urban in nature.
- 2.2 Barrow-in-Furness is the main town with smaller towns and villages of Dalton-in-Furness (the ancient capital of Furness), Askam-in-Furness, Ireleth, Newton, Lindal, Rampside and Marton making up the other centres of population.
- 2.3 A map of the Council’s area is included at Appendix 5. The key provided identifies the urban/rural areas.
- 2.4 Licensing authorities are required by the Gambling Act 2005 to publish a statement of the principles which they proposed to apply when exercising their functions. This statement must be published at least every three years. The statement must also be reviewed from “time to time” and any amended parts re-consulted upon. The statement must be then re-published.
- 2.5 Barrow Borough Council consulted widely upon this statement before finalising and publishing. A list of those persons this authority consulted is provided at Appendix 1.
- 2.6 The Gambling Act requires that the following parties are consulted by Licensing Authorities:



- The Chief Officer of Police;
- One or more persons who appear to the authority to represent the interests of persons carrying on gambling businesses in the authority's area;
- One or more persons who appear to the authority to represent the interests of persons who are likely to be affected by the exercise of the authority's functions under the Gambling Act 2005.

2.7 Our consultation took place between 12 July 2012 and 4 October 2012 and we followed the HM Government Code of Practice on Consultation (published July 2008) which is available at: <http://www.bis.gov.uk/files/file47158.pdf>

2.8 The full list of comments made and the consideration by the Council of those comments is available by request to the person named below.

2.9 The policy was approved at a meeting of the Full Council on 18 October 2012. It was published on our website on 3 January 2013 and advertised in a local newspaper. Copies have been placed in the public libraries of the area as well as being available in the public areas of the Town Hall and copies are available from the Council.

2.10 Should you have any queries regarding this policy statement please send them via e-mail or letter to the following contact:

Name: Mr Owen Broadhead, Team Leader Health & Safety/Licensing

Address: Barrow Borough Council, Town Hall, Barrow-in-Furness. LA14 2LD

E-mail: [commercial@barrowbc.gov.uk](mailto:commercial@barrowbc.gov.uk) Tel: 01229 876582.

It should be noted that this policy statement will not override the right of any person to make an application, make representations about an application, or apply for a review of a licence, as each will be considered on its own merits and according to the statutory requirements of the Gambling Act 2005.

### 3. Declaration

3.1 In producing the final statement, this licensing authority declares that it has had regard to the licensing objectives of the Gambling Act 2005, the Guidance to the Licensing Authorities issued by the Gambling Commission, and any responses from those consulted on the statement.

## **4. Responsible Authorities**

- 4.1 The licensing authority is required by regulations to state the principles it will apply in exercising its powers under Section 157(h) of the Act to designate, in writing, a body which is competent to advise the authority about the protection of children from harm. The principles are:
- the need for the body to be responsible for an area covering the whole of the licensing authority's area; and
  - the need for the body to be answerable to democratically elected persons, rather than any particular vested interest group.
- 4.2 In accordance with the suggestion in the Gambling Commission's Guidance to local authorities, this authority has consulted with both the Cumbria Safeguarding Children Board and Cumbria County Council Children's Services. This Authority considers that Cumbria County Council Children's Services is best able to fulfil the role of advising the Authority about the protection of children from harm for the purposes of Section 157(b) of the Act.
- 4.3 The contact details of all the Responsible Authorities under the Gambling Act 2005 are available via the Council's website at: [www.barrowbc.gov.uk](http://www.barrowbc.gov.uk) and are listed at Appendix 2

## **5. Interested Parties**

- 5.1 Interested parties can make representations about licence applications, or apply for a review of an existing licence. These parties are defined in the Gambling Act 2005 as follows:

“For the purposes of this Part a person is an interested party in relation to an application for or in respect of a premises licence if, in the opinion of the licensing authority which issues the licence or to which the applications is made, the person:

- a) lives sufficiently close to the premises to be likely to be affected by the authorised activities,
  - b) has business interests that might be affected by the authorised activities, or
  - c) represents persons who satisfy paragraph (a) or (b)”
- 5.2 The licensing authority is required by regulations to state the principles it will apply in exercising its powers under the Gambling Act 2005 to determine whether a person is an interested party.

- 5.3 This authority will not apply a rigid rule to its decision making and each case will be decided upon its merits. It will consider the examples of considerations provided in the Gambling Commission's Guidance for local authorities at Paragraphs 8.11 to 8.18.
- 5.4 It will also consider the Gambling Commission's Guidance that "has business interests" should be given the widest possible interpretation and include partnerships, charities, faith groups and medical practices.
- 5.5 The Gambling Commission has recommended that the licensing authority states that interested parties may include trade associations and trade unions, and residents' and tenants' associations. This authority will not however generally view these bodies as interested parties unless they represent a member who can be classed as an interested person under the terms of the Gambling Act 2005 i.e. lives sufficiently close to the premises to be likely to be affected by the activities being applied for.
- 5.6 Interested parties can be persons who are democratically elected such as Councillors and MP's. No specific evidence of being asked to represent an interested person will be required as long as the Councillor/MP represents the ward likely to be affected. Likewise, Parish Councils likely to be affected, will be considered to be interested parties. Other than these however, this authority will generally require written evidence that a person/body (eg an advocate/relative) 'represents' someone who either lives sufficiently close to the premises to be likely to be affected by the authorised activities and/or has business interests that might be affected by the authorised activities. A letter from one of these persons, requesting the representation is likely to be sufficient.
- 5.7 If individuals wish to approach Councillors to ask them to represent their views then care should be taken that the Councillors are not a Member of the Licensing Committee dealing with the licence application. If there are any doubts then please contact the Council's Licensing Department.

## **6. Exchange of Information**

- 6.1 Licensing Authorities are required to include in their statements the principles to be applied by the authority in exercising the functions under sections 29 and 30 of the Act with respect to the exchange of information between it and the Gambling Commission, and the functions under section 350 of the Act with respect to the exchange of information between it and the other persons listed in Schedule 6 to the Act.
- 6.2 The principle that this licensing authority applies is that it will act in accordance with the provisions of the Gambling Act 2005 in its exchange of information which includes the provision that the Data Protection Act 1998 will not be contravened. The licensing authority will also have regard to any Guidance issued by the Gambling Commission on this matter,

as well as any relevant regulations issued by the Secretary of State under the powers provided in the Gambling Act 2005.

- 6.3 Should any protocols be established as regards information exchange with other bodies then they will be made available. This authority will normally share the information it holds about licensed premises with the Gambling Commission, the Police and other responsible authorities.

## **7. Enforcement**

- 7.1 Licensing authorities are required by regulation under the Gambling Act 2005 to state the principles to be applied by the authority in exercising the functions under Part 15 of the Act with respect to the inspection of premises; and the powers in the Act to institute criminal proceedings in respect of the offences specified.

- 7.2 This licensing authority's principles are that:

It will be guided by the Gambling Commission's Guidance for local authorities and will endeavour to be:

- Proportionate: regulators should only intervene when necessary: remedies should be appropriate to the risk posed, and costs identified and minimised;
- Accountable: regulators must be able to justify decisions, and be subject to public scrutiny;
- Consistent: rules and standards must be joined up and implemented fairly;
- Transparent: regulators should be open, and keep regulations simple and user friendly; and
- Targeted: regulation should be focused on the problem, and minimise side effects.

- 7.3 As per the Gambling Commission's Guidance to Licensing Authorities, this licensing authority will endeavour to avoid duplication with other regulatory regimes so far as possible.

- 7.4 This licensing authority has adopted and implemented a risk-based inspection programme, based on;

- The licensing objectives
- Relevant codes of practice
- Guidance issued by the Gambling Commission, in particular at Part 36
- The principles set out in this statement of licensing policy

- 7.5 This may include test purchasing activities to measure the compliance of licensed operators with aspects of the Gambling Act. When undertaking test purchasing activities, this licensing authority will undertake to liaise with the Gambling Commission and the operator to determine what other, if any, test purchasing schemes may already be in place. Irrespective of the actions of an operator on their overall estate, test purchasing may be deemed to be an appropriate course of action.
- 7.6 The main enforcement and compliance role for this licensing authority in terms of the Gambling Act 2005 is to ensure compliance with the premises licences and other permissions which it authorises. The Gambling Commission will be the enforcement body for the operating and personal licences. It is also worth noting that concerns about manufacture, supply or repair of gaming machines are not dealt with by the licensing authority but should be notified to the Gambling Commission.
- 7.7 This licensing authority also keeps itself informed of developments as regards the work of the Better Regulation Executive in its consideration of the Regulatory functions of local authorities.
- 7.8 Bearing in mind the principle of transparency, this licensing authority's enforcement policy is available upon request to the licensing department.

## **8. Licensing Authority Functions**

### **Local Authorities**

8.1 Licensing Authorities are required under the Act to:

- Be responsible for the licensing of premises where gambling activities are to take place by issuing Premises Licences
- Issue Provisional Statements
- Regulate members' clubs and miners' welfare institutes who wish to undertake certain gaming activities via issuing Club Gaming Permits and/or Club Machine Permits
- Issue Club Machine Permits to Commercial Clubs
- Grant permits for the use of certain lower stake gaming machines at unlicensed Family Entertainment Centres
- Receive notifications from alcohol licensed premises (under the Licensing Act 2003) for the use of two or fewer gaming machines
- Issue Licensed Premises Gaming Machine Permits for premises licensed to sell/supply alcohol for consumption on the licensed premises, under the Licensing Act 2003, where there are more than two machines
- Register small society lotteries below prescribed thresholds
- Issue Prize Gaming Permits
- Receive and Endorse Temporary Use Notices
- Receive Occasional Use Notices
- Provide information to the Gambling Commission regarding details of licences issued (see section above on 'information exchange')
- Maintain registers of the permits and licences that are issued under these functions
- Exercise its powers of compliance and enforcement under the Act, in partnership with the Gambling Commission and other relevant responsible authorities.

It should be noted that licensing authorities are not involved in licensing remote gambling at all, which is regulated by the Gambling Commission via operating licences.

## **The Gambling Commission**

- 8.2 The Gambling Commission regulates gambling in the public interest. It does so by keeping crime out of gambling; by ensuring that gambling is conducted in a fair and open way; and by protecting children and vulnerable people. The Commission provides independent advice to the Government about the matter in which gambling is carried out, the effects of gambling and the regulations of gambling generally.
- 8.3 The Commission has issued guidance under Section 25 of the Act about the manner in which licensing authorities exercise their licensing functions under the Act and, in particular, the principles to be applied.
- 8.4 The Commission has also issued Codes of Practice under Section 24 about the way in which facilities for gambling are provided, which may also include provisions about the advertising of gambling facilities.
- 8.5 The Gambling Commission can be contacted at:

Gambling Commission  
Victoria Square House  
Victoria Square  
Birmingham  
B2 4BP

Website: [www.gamblingcommission.gov.uk](http://www.gamblingcommission.gov.uk)  
Email: [info@gamblingcommission.gov.uk](mailto:info@gamblingcommission.gov.uk)

# Part B

## Premises Licences

### 9. General Principles

9.1 Premises licences are subject to the requirements set-out in the Act and regulations, as well as specific mandatory and default conditions which will be detailed in regulations issued by the Secretary of State. The licensing authority is able to exclude default conditions and also attach others, where it is believed to be appropriate.

9.2 This licensing authority is aware that in making decisions about premises licences it should aim to permit the use of premises for gambling in so far as it thinks it:

- in accordance with any relevant code of practice issued by the Gambling Commission;
- in accordance with any relevant guidance issued by the Gambling Commission;
- reasonably consistent with the licensing objectives; and
- in accordance with the authority's statement of licensing policy.

9.3 This authority will not regard moral objections to gambling as a valid reason to reject applications for premises licences (except as regards any 'no casino resolution' - see section on Casinos below) and also acknowledges that unmet demand is not a criterion for a licensing authority to consider.

9.4 This licensing authority also notes Gambling Commission guidance on ensuring that betting is the primary activity of a licensed premises. Gaming machines may be available for use in licensed betting premises only at times when there are also sufficient facilities for betting available. Operators will need to demonstrate that betting will continue to be the primary activity of the premise when seeking variations to licenses.

In making this determination, this licensing authority will have regard to the six indicators of betting as a primary gambling activity.

- the offer of established core products (including live event pictures and bet range)
- the provision of information on products and events
- the promotion of gambling opportunities and products
- the actual use made of betting facilities
- the size of premises
- the delivery of betting facilities



- 9.5** **Definition of “premises”** – In the Act, premises is defined as including “any place”. Section 152 therefore prevents more than one premises license applying to any place. But a single building could be subject to more than one premises licence, provided they are for different parts of the building and the different parts of the building can be reasonably regarded as being different premises. This approach has been taken to allow large, multiple unit premises such as a pleasure park, pier, track or shopping mall to obtain discrete premises licences, where appropriate safeguards are in place. However, licensing authorities should pay particular attention if there are issues about sub-divisions of a single building or plot and should ensure that mandatory conditions relating to access between premises are observed.
- 9.6** The Gambling Commission states in the third edition of its Guidance to Licensing Authorities that: “In most cases the expectation is that a single building/plot will be the subject of an application for a licence, for example, 32 High Street. But, that does not mean 32 High Street cannot be the subject of separate premises licences for the basement and ground floor, if they are configured acceptably. Whether different parts of a building can properly be regarded as being separate premises will depend on the circumstances. The location of the premises will clearly be an important consideration and the suitability of the division is likely to be a matter for discussion between the operator and the licensing officer. However, the Commission does not consider that areas of a building that are artificially or temporarily separated, for example by ropes or moveable partitions, can properly be regarded as different premises.”
- 9.7** This licensing authority takes particular note of the Gambling Commission’s Guidance to Licensing Authorities which states that: “licensing authorities should take particular care in considering applications for multiple licences for a building and those related to a discrete part of a building used for other (non gambling) purposes. In particular they should be aware of the following:
- The third licensing objective seeks to protect children from being harmed by gambling. In practice that means not only preventing them from taking part in gambling, but also preventing them from being in close proximity to gambling. Therefore premises should be configured so that children are not invited to participate in, have accidental access to or closely observe gaming where they are prohibited from participating.
  - Entrances to and exits from parts of a building covered by one or more premises licences should be separate and identifiable so the separation of different premises is not compromised and people do not ‘drift’ into a gambling area. In this context it should normally be possible to access the premises without going through another licensed premises or premises with a permit.
  - Customers should be able to participate in the activities named on the premises licence.

The Guidance also gives a list of factors which the licensing authority should be aware of, which may include:

- Do the premises have a separate registration for business rates
- Is the premises' neighbouring premises owned by the same person or someone else?
- Can each of the premises be accessed from the street or a public passageway?
- Can the premises only be accessed from another gambling premises?

This authority will consider these and other relevant factors in making its decision, depending on all the circumstances of the case.

**9.8 The Gambling Commission's relevant access provisions for each premises type are reproduced below:**

7.25

**Casinos**

- The principal access entrance to the premises must be from a street (as defined at 7.23 of the Guidance).
- No entrance to a casino must be from premises that are used wholly or mainly by children and/or young persons.
- No customer must be able to enter a casino directly from any other premises which holds a gambling premises licence.

**Adult Gaming Centre**

- No customer must be able to access the premises directly from any other licensed gambling premises.

**Betting Shops**

- Access must be from a street (as per para 7.23 Guidance to Licensing Authorities) or from another premises with a betting premises licence.
- No direct access from a betting shop to another premises used for the retail sale of merchandise or services. In effect there cannot be an entrance to a betting shop from a shop of any kind and you could not have a betting shop at the back of a cafe – the whole area would have to be licensed.

**Tracks**

- No customer should be able to access the premises directly from:
  - a casino
  - an adult gaming centre

## Bingo Premises

- No customer must be able to access the premise directly from:
  - a casino
  - an adult gaming centre
  - a betting premises, other than a track

## Family Entertainment Centre

- No customer must be able to access the premises directly from:
  - a casino
  - an adult gaming centre
  - a betting premises, other than a track

Part 7 of the Gambling Commission's Guidance to Licensing Authorities contains further guidance on this issue, which this authority will also take into account in its decision-making.

- 9.9** *Premises "ready for gambling"* – The Guidance states that a licence to use premises for gambling should only be issued in relation to premises that the licensing authority are satisfied will be ready to be used for gambling in the reasonably near future, considering the scale of the building works or alterations required before the premises are brought into use.
- 9.10** If the construction of a premises is not yet complete, or if they need alteration, or if the applicant does not yet have a right to occupy them, then an application for a provisional statement should be made instead.
- 9.11** In deciding whether a premises licence can be granted where there are outstanding construction or alteration works at a premises, this authority will determine applications on their merits, applying a two stage consideration process:-
- First, whether the premises ought to be permitted to be used for gambling
  - Second, whether appropriate conditions can be put in place to cater for the situation that the premises are not yet in the state in which they ought to be before gambling takes place.
- 9.12** Applicants should note that this authority is entitled to decide that it is appropriate to grant a licence subject to conditions, but it is not obliged to grant such a licence.
- 9.13** *Location* - This licensing authority is aware that demand issues cannot be considered with regard to the location of premises but that considerations in terms of the licensing objectives are relevant to its decision-making. As per the Gambling Commission's Guidance to Licensing Authorities, this authority will pay particular attention to the protection of children and vulnerable persons from being harmed or exploited by gambling, as well as issues of crime and disorder. Should any specific policy be decided upon as regards areas where gambling premises should not be located, this statement will be updated. It should be noted

that any such policy does not preclude any application being made and each application will be decided on its merits, with the onus upon the applicant showing how potential concerns can be overcome.

**9.14 *Planning*** – The Gambling Commission Guidance to Local Authorities states:

7.59 – In determining applications the licensing authority has a duty to take into consideration all relevant matters and not to take into consideration irrelevant matters, i.e. those not related to gambling and the licensing objectives. One example of an irrelevant matter would be the likelihood of the applicant obtaining planning permission or building regulations approval for their proposal.

This authority will not take into account irrelevant matters as per the above guidance. In addition this authority notes the following excerpt from the guidance:

7.66 – When dealing with a premises licence application for finished buildings, the licensing authority should not take into account whether those buildings have or comply with the necessary planning or building consents. Those matters should be dealt with under relevant planning control and building regulation powers, and not form part of the consideration for the premises licence. Section 210 of the Act prevents licensing authorities taking into account the likelihood of the proposal by the applicant obtaining planning or building consent when considering a premises licence application. Equally the grant of a gambling premises licence does not prejudice any action that may be appropriate under law relating to planning or building.

**9.15 *Duplication with other regulatory regimes*** - This licensing authority will seek to avoid any duplication with other statutory/regulatory systems where possible, including planning. This authority will not consider whether a licence application is likely to be awarded planning permission or building regulations approval, in its consideration of it. It will though, listen to, and consider carefully, any concerns about conditions which are not able to be met by licensees due to planning restrictions, should such a situation arise.

When dealing with a premises licence application for finished buildings, this authority will not take into account whether those buildings have to comply with the necessary planning or building consents. Fire or health and safety risks will not be taken into account, as these matters are dealt with under relevant planning control, buildings and other regulations and must not form part of the consideration for the premises licence.

## **Licensing Objectives**

**9.16** Premises licences granted must be reasonably consistent with the licensing objectives. With regard to these objectives, this licensing authority has considered the Gambling Commission's Guidance to local authorities and some comments are made below.

- 9.17 Preventing gambling from being a source of crime or disorder, being associated with crime or disorder or being used to support crime** - This licensing authority is aware that the Gambling Commission will be taking a leading role in preventing gambling from being a source of crime. The Gambling Commission's Guidance does however envisage that licensing authorities should pay attention to the proposed location of gambling premises in terms of this licensing objective. Thus, if an area should have known high levels of organised crime this authority will consider carefully whether gambling premises are suitable to be located there and whether conditions may be suitable such as the provision of door supervisors. This licensing authority is aware of the distinction between disorder and nuisance and will consider factors such as whether police assistance was required and how threatening the behaviour was to those who could see it, so as to make that distinction.
- 9.18 Ensuring that gambling is conducted in a fair and open way** - This licensing authority has noted that the Gambling Commission states that it generally does not expect licensing authorities to become concerned with ensuring that gambling is conducted in a fair and open way as this will be addressed via operating and personal licences issued by the Gambling Commission. There is however, more of a role with regard to tracks which is explained in more detail in the 'tracks' section below at Paragraph 15.
- 9.19 Protecting children and other vulnerable persons from being harmed or exploited by gambling** - This objective means preventing children from taking part in gambling (as well as restriction of advertising so that gambling products are not aimed at or are, particularly attractive to children). The licensing authority will therefore consider, whether specific measures are required at particular premises, with regard to this licensing objective. Appropriate measures may include supervision of entrances/ machines, segregation of areas etc.

This licensing authority is also aware of the Gambling Commission Codes of Practice as regards this licensing objective, in relation to specific premises.

- 9.20** As regards the term “vulnerable persons” it is noted that the Gambling Commission does not seek to offer a definition but states that “it will for regulatory purposes assume that this group includes people who gamble more than they want to; people who are gambling beyond their means; and people who may not be able to make informed or balanced decisions about gambling due to a mental impairment, learning disabilities, alcohol or drugs. This licensing authority will consider this licensing objective on a case by case basis.

## **Conditions**

9.20 Any conditions attached to licences will be proportionate and will be:

- relevant to the need to make the proposed building suitable as a gambling facility;
- directly related to the premises and the type of licence applied for;
- fairly and reasonably related to the scale and type of premises; and
- reasonable in all other respects.

- 9.21** Decisions upon individual conditions will be made on a case by case basis, although there will be a number of measures this licensing authority will consider utilising should there be a perceived need, such as the use of door supervisors, appropriate signage for adult only areas etc. There are specific comments made in this regard under some of the licence types below. This licensing authority will also expect the licence applicant to offer his/her own suggestions as to the way in which the licensing objectives can be met effectively.
- 9.22** This licensing authority will also consider specific measures which may be required for buildings which are subject to multiple premises licences. Such measures may include the supervision of entrances; segregation of gambling from non-gambling areas frequented by children; and the supervision of gaming machines in non-adult gambling specific premises in order to pursue the licensing objectives. These matters are in accordance with the Gambling Commission's Guidance.
- 9.23** This authority will also ensure that where category C (for information about the different categories of machine, please see appendix 3) or above machines are on offer in premises to which children are admitted:
- all such machines are located in an area of the premises which is separated from the remainder of the premises by a physical barrier which is effective to prevent access other than through a designated entrance;
  - only adults are admitted to the area where these machines are located;
  - access to the area where the machines are located is supervised;
  - the area where these machines are located is arranged so that it can be observed by the staff or the licence holder; and
  - at the entrance to and inside any such areas there are prominently displayed notices indicating that access to the area is prohibited to persons under 18.

These considerations will apply to premises including buildings where multiple premises licences are applicable.

- 9.24** This licensing authority is aware that tracks may be subject to one or more than one premises licence, provided each licence relates to a specified area of the track. As per the Gambling Commission's Guidance this licensing authority will consider the impact upon the objective to protect children and other vulnerable persons from being harmed or exploited by gambling and the need to ensure that entrances to each type of premises are distinct and that children are excluded from gambling areas where they are not permitted to enter.
- 9.25** It is noted that there are conditions which the licensing authority cannot attach to premises licences which are:

- any condition on the premises licence which makes it impossible to comply with an operating licence condition;
- conditions relating to gaming machine categories, numbers, or method of operation;
- conditions which provide that membership of a club or body be required (the Gambling Act 2005 specifically removes the membership requirement for casino and bingo clubs and this provision prevents it being reinstated; and
- conditions in relation to stakes, fees, winning or prizes.

**9.26 Door Supervisors** – The Gambling Commission advises in its Guidance to Licensing Authorities that if a licensing authority is concerned that a premises may attract disorder or be subject to attempts at unauthorised access (for example by children and young persons) then it may require that the entrances to the premises are controlled by a door supervisor, and is entitled to impose a premises licence condition to this effect.

**9.27** Where it is decided that supervision of entrances/machines is appropriate for particular cases, a consideration of whether these need to be SIA licensed or not will be necessary. It will not be automatically assumed that they need to be licensed, as the statutory requirements for different premises vary (as per Guidance, Part 33).

**9.28** It should be noted that the above paragraphs relate to door supervisors only in relation to premises licences granted under the Gambling Act 2005. Where a premises licence has also been granted under the Licensing Act 2003 in relation to the same premises, there may also be conditions on that licence which relate to door supervisors. The premises licence holder should ensure compliance with those conditions.

## **10. Adult Gaming Centres**

10.1 This licensing authority will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority that there will be sufficient measures to, for example, ensure that under 18 year olds do not have access to the premises.

10.2 This licensing authority will expect applicants to offer their own measures to meet the licensing objectives however appropriate measures/licence conditions may cover issues such as:

- Proof of age schemes
- CCTV – this should be of sufficient quality that it will be of use in evidence
- Supervision of entrances/machine areas

- Physical separation of areas
- Location of entry
- Notices/signage
- Specific opening hours
- Self-exclusion schemes – these are schemes whereby individuals who acknowledge they have a gambling problem ask to be barred from certain premises.
- Provision of information leaflets/helpline numbers for organisations such as GamCare.

10.3 This list is not mandatory, nor exhaustive, and is merely indicative of example measures which applicants can consider implementing.

## **11. (Licensed) Family Entertainment Centres**

11.1 This licensing authority will specifically have regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority, for example, that there will be sufficient measures to ensure that under 18 year olds do not have access to the adult only gaming machine areas.

11.2 This licensing authority will expect applicants to offer their own measures to meet the licensing objectives however appropriate measures/licence conditions may cover issues such as:

- Proof of age schemes
- CCTV – this should be of sufficient quality that it will be of use in evidence
- Supervision of entrances/machine areas
- Physical separation of areas
- Location of entry
- Notices/signage
- Specific opening hours
- Self-exclusion schemes– these are schemes whereby individuals who acknowledge they have a gambling problem ask to be barred from certain premises
- Provision of information leaflets/helpline numbers for organisations such as GamCare.



- Measures/training for staff on how to deal with suspected truant school children on the premises
- 11.3 This list is not mandatory, nor exhaustive, and is merely indicative of example measures which applicants can consider implementing.
- 11.4 This licensing authority will refer to the Gambling Commission's website to see any conditions that apply to operating licences covering the way in which the area containing the category C machines should be delineated. It will normally impose conditions on granting licences which accord with the above. This licensing authority will also make itself aware of and impose any mandatory or default conditions on these premises licences.

## **12. Casinos**

- 12.1 *No Casinos resolution* - This licensing authority has not passed a 'no casino' resolution under Section 166 of the Gambling Act 2005, but is aware that it has the power to do so. Should this licensing authority decide in the future to pass such a resolution, it will update this policy statement with details of that resolution. Any such decision will be made by the Full Council.
- 12.2 *Casinos and competitive bidding* - This licensing authority is aware that where a licensing authority area is enabled to grant a premises licence for a new style casino (ie the Secretary of State has made such regulations under Section 175 of the Gambling Act 2005) there are likely to be a number of operators who will want to run the casino. In such situations the local authority will run a 'competition' under Schedule 9 of the Gambling Act 2005. This licensing authority will run such a competition in line with the Gambling (Inviting Competing Applications for Large and Small Casino Premises Licences) Regulations 2008, as well as following the procedure set out in Part 17 of the Guidance.
- 12.3 *Licence considerations/conditions* – This licensing authority will attach conditions to casino premises licences according to the principles set out in the Gambling Commission's Guidance at paragraph 9, bearing in mind the mandatory conditions listed in paragraph 17 of the Guidance, and the Licence Conditions and Codes of Practice published by the Gambling Commission.
- 12.4 *Betting machines* - This licensing authority will, as per the Gambling Commission's Guidance, take into account the size of the premises, the number of counter positions available for person-to-person transactions, and the ability of staff to monitor the use of the machines by children and young persons (it is an offence for those under 18 to bet) or by vulnerable people, when considering the number/nature/circumstances of betting machines an operator wants to offer.

## **13. Bingo Premises**

This licensing authority notes that the Gambling Commission's Guidance states:

- 13.1 Licensing Authorities will need to satisfy themselves that bingo can be played in any bingo premises for which they issue a premises licence. This will be a relevant consideration where the operator of an existing bingo premises applies to vary their licence to exclude an area of the existing premises from its ambit and then applies for a new premises licence, or multiple licences, for that or those excluded premises.
- 13.2 This authority also notes the Guidance at para. 18.8 regarding the unusual circumstances in which the splitting of pre-existing premises into two adjacent premises might be permitted, and in particular that it is not permissible to locate sixteen category B3 gaming machines in one of the resulting premises, as the gaming machine entitlement for that premises would be exceeded.
- 13.3 Children and young people are allowed into bingo premises; however they are not permitted to participate in bingo and if category B or C machines are made available for use these must be separated from areas where children and young people are allowed.
- 13.4 Amusement arcades providing prize bingo will require a prize gaming permit from the Council.

### **Members' Clubs and Commercial Clubs**

- 13.5 Bingo may be provided at clubs and institutes either in accordance with a permit or providing that the limits in Section 275 of the Act are complied with. These restrictions limit the aggregate stake or prizes within any seven day period, and require the Commission to be notified as soon as is reasonably practicable if that limit is breached. Stakes or prizes above that limit will require a bingo operators' licence and the corresponding personal and premises licences.

## **14. Betting Premises**

- 14.1 Anyone wishing to operate a betting office will require a betting premises licence from the Council. Children and young persons will not be able to enter premises with a betting premises licence.
- 14.2 Betting premises will be able to provide a limited number of gaming machines and some betting machines.

14.3 *Betting machines* - This licensing authority will, as per the Gambling Commission's Guidance, take into account the size of the premises, the number of counter positions available for person-to-person transactions, and the ability of staff to monitor the use of the machines by children and young persons (it is an offence for those under 18 to bet) or by vulnerable people, when considering the number/nature/circumstances of betting machines an operator wants to offer.

## **15. Tracks**

15.1 Only one premises licence can be issued for any particular premises at any time unless the premises is a 'track'. A track is a site where races or other sporting events take place.

15.2 Track operators are not required to hold an 'operators licence' granted by the Gambling Commission. Therefore, premises licences for tracks, issued by the Council are likely to contain requirements for premises licence holders about their responsibilities in relation to the proper conduct of betting. Indeed, track operators will have an important role to play, for example in ensuring that betting areas are properly administered and supervised.

15.3 Although there will, primarily be a betting premises licence for the track there may be a number of subsidiary licences authorising other gambling activities to take place. Unlike betting offices, a betting premises licence in respect of a track does not give an automatic entitlement to use gaming machines.

15.4 This licensing authority is aware that tracks may be subject to one or more than one premises licence, provided each licence relates to a specified area of the track. As per the Gambling Commission's Guidance, this licensing authority will especially consider the impact upon the third licensing objective (ie the protection of children and vulnerable persons from being harmed or exploited by gambling) and the need to ensure that entrances to each type of premises are distinct and that children are excluded from gambling areas where they are not permitted to enter.

15.5 This authority will therefore expect the premises licence applicant to demonstrate suitable measures to ensure that children do not have access to adult only gaming facilities. It is noted that children and young persons will be permitted to enter track areas where facilities for betting are provided on days when dog-racing and/or horse racing takes place, but that they are still prevented from entering areas where gaming machines (other than category D machines) are provided.

15.6 This licensing authority will expect applicants to offer their own measures to meet the licensing objectives, however appropriate measures/licence conditions may cover issues such as:

- Proof of age schemes

- CCTV– this should be of sufficient quality that it will be of use in evidence
- Supervision of entrances/machine areas
- Physical separation of areas
- Location of entry
- Notices/signage
- Specific opening hours
- Self-exclusion schemes– these are schemes whereby individuals who acknowledge they have a gambling problem ask to be barred from certain premises.
- Provision of information leaflets/helpline numbers for organisations such as GamCare

15.7 This list is not mandatory, nor exhaustive, and is merely indicative of example measures which applicants can consider implementing.

15.8 *Gaming machines*.- Where the applicant holds a pool betting operating licence and is going to use the entitlement to four gaming machines, machines (other than category D machines) should be located in areas from which children are excluded.

15.9 *Betting machines* - Licensing authorities have a power under the Gambling Act 2005 to restrict the number of betting machines, their nature and the circumstances in which they are made available, by attaching a licence condition to a betting premises licence.

Similar considerations apply in relation to tracks, where the potential space for such machines may be considerable, bringing with it significant problems in relation to the proliferation of such machines, the ability of track staff to supervise them if they are scattered around the track and the ability of the track operator to comply with the law and prevent children betting on the machines.

This licensing authority will, as per Part 6 of the Gambling Commission's Guidance, take into account the size of the premises and the ability of staff to monitor the use of the machines by children and young persons (it is an offence for those under 18 to bet) or by vulnerable people, when considering the number/nature/circumstances of betting machines an operator proposes to offer.

15.10 *Condition on rules being displayed* - A condition will normally be attached to track premises licences requiring the track operator to ensure that the rules relating to tracks which are contained in the Act are prominently displayed in or near the betting areas, or that other measures are taken to ensure that they are made available to the public. For example, the rules could be printed in the race-card or made available in leaflet form from the track office.

- 15.11 *Applications and plans* – The Act (s51) requires applicants to submit plans of the premises with their application, in order to ensure that the licensing authority has the necessary information to make an informed judgement about whether the premises are fit for gambling. The plan will also be used for the licensing authority to plan future premises inspection activity (See Guidance, para 20.28).
- 15.12 Plans for tracks do not need to be in a particular scale, but should be drawn to scale and should be sufficiently detailed to include the information required by regulations (see Guidance, para 20.29).
- 15.13 Some tracks may be situated on agricultural land where the perimeter is not defined by virtue of an outer wall or fence, such as point-to-point racetracks. In such circumstances, where an entry fee is levied, track premises licence holders may erect temporary structures to restrict access to premises (See Guidance, para 20.31)
- 15.14 In the rare cases where the outer perimeter cannot be defined, it is likely that the track in question will not be specifically designed for the frequent holding of sporting events or races. In such cases betting facilities may be better provided through occasional use notices where the boundary premises do not need to be defined (See Guidance, para 20.32).
- 15.15 This authority appreciates it is sometimes difficult to define the precise location of betting areas on tracks. The precise location of where betting facilities are provided is not required to be shown on the track plans, both by virtue of the fact that betting is permitted anywhere on the premises and because of the difficulties associated with pinpointing exact locations for some types of track. Applicants should provide sufficient information that this authority can satisfy itself that the [plan indicates the main areas where betting might take place. For racecourses in particular, any betting areas subject to the “five times rule” (commonly known as betting rings) must be indicated on the plan (See Guidance, para 20.33).

## **16. Travelling Fairs**

- 16.1 This licensing authority is responsible for deciding whether, where category D machines and/or equal chance prize gaming without a permit is to be made available for use at travelling fairs, the statutory requirement that the facilities for gambling amount to no more than an ancillary amusement at the fair is met.
- 16.2 The licensing authority will also consider whether the applicant falls within the statutory definition of a travelling fair:

For the purposes of this Act –

- (a) “fair” means a fair consisting wholly or principally of the provision of amusements, and  
(b) a fair held on a day in a calendar year is a “travelling fair” if provided-

- (i) wholly or principally by persons who travel from place to place for the purpose of providing fairs, and
- (ii) at a place no part of which has been used for the provision of a fair on more than 27 days in that calendar year.

16.3 It is noted that the 27-day statutory maximum for the land being used as a fair, applies on a calendar year basis, and that it applies to the piece of land on which the fairs are held, regardless of whether it is the same or different travelling fairs occupying the land. This licensing authority will work with its neighbouring authorities to ensure that land which crosses our boundaries is monitored so that the statutory limits are not exceeded.

## **17. Provisional Statements**

17.1 Developers may wish to apply to this authority for provisional statement before entering into a contract to buy or lease property or land to judge whether a development is worth taking forward in light of the need to obtain a premises licence. There is no need for the applicant to hold an operating licence in order to apply for a provisional statement.

17.2 S204 of the Act provides for a person to make application to the licensing authority for a provisional statement in respect of premises that he or she:

- expects to be constructed;
- expects to be altered; or
- expects to acquire a right to occupy.

17.3 The process for considering an application for a provisional statement is the same as that for a premises licence application. The applicant is obliged to give notice of the application in the same way as applying for a premises licence. Responsible authorities and interested parties may make representations and there are rights of appeal.

17.4 In contrast to the premises licence application, the applicant does not have to hold or have applied for an operating licence from the Gambling Commission (except in the case of a track) and they do not have to have a right to occupy the premises in respect of which their provisional application is made.

17.5 The holder of a provisional statement may then apply for a premises licence once the premises are constructed, altered or acquired. The licensing authority will be constrained in the matters it can consider when determining the premises licence application, and in terms of representations about premises licence applications that follow the grant of a provisional statement, no further representations from responsible authorities or interested parties can be taken into account unless they:

- concern matters which could not have been raised by objectors at the provisional licence stage; or

- reflect a change in the operator's circumstances.

17.6 In addition the licensing authority may refuse the premises licence (or grant it on terms different to those attached to the provisional statement) only by reference to matters:

- which could not have been raised by objectors at the provisional statement stage;
- which in the authority's opinion reflect a change in the operator's circumstances; or
- where the premises has not been constructed in accordance with the plan submitted with the application. This must be a substantial change to the plan and this licensing authority notes that it can discuss any concerns it has with the applicant before making a decision.

## 18. Reviews

18.1 Requests for a review of a premises licence can be made by interested parties or responsible authorities, however, it is for the licensing authority to decide whether the review is to be carried-out. This will be on the basis of whether the request for the review is relevant to the matters listed below:

- in accordance with any relevant code of practice issued by the Gambling Commission;
- in accordance with any relevant guidance issued by the Gambling Commission;
- reasonably consistent with the licensing objectives; and
- in accordance with this authority's statement of licensing policy.

18.2 The request for a review will also be subject to the consideration by the licensing authority as to whether the request is frivolous, vexatious, or whether it will certainly not cause this authority to wish to alter/revoke/suspend the licence, or whether it is substantially the same as previous representations or requests for review.

The licensing authority can also initiate a review of a particular premises licence, or a particular class of premises licence on the basis of any reason which it thinks is appropriate.

18.3 Once a valid application for a review has been received by the licensing authority, representations can be made by responsible authorities and interested parties during a 28 day period. This period begins 7 days after the application was received by the licensing authority, who will publish notice of the application within 7 days of receipt.

18.4 The licensing authority must carry out the review as soon as possible after the 28 day period for making representations has passed.

18.5 The purpose of the review will be to determine whether the licensing authority should take any action in relation to the licence. If action is justified, the options open to the licensing authority are:

- Add, remove or amend a licence condition imposed by the licensing authority;

- Exclude a default condition imposed by the Secretary of State (e.g. opening hours) or remove or amend such an exclusion;
  - Suspend the premises licence for a period not exceeding three months; and
  - Revoke the premises licence.
- 18.6 In determining what action, if any, should be taken following a review, the licensing authority must have regard to the principles set out in s153 of the Act, as well as any relevant representations.
- 18.7 In particular, the licensing authority may also initiate a review of the premises licence on the grounds that a premises licence holder has not provided facilities for gambling at the premises. This is to prevent people from applying for licences in a speculative manner without intending to use them.
- 18.8 Once the review has been completed, the licensing authority must, as soon as possible, notify its decision to:
- The licence holder;
  - The applicant for review (if any);
  - The Gambling Commission;
  - Any person who made representations;
  - The Chief Officer of Police or Chief Constable;
  - Her Majesty's Commissioners for Revenues and Customs.



## Part C

# Permits/Temporary & Occasional Use Notice

- 19. Unlicensed Family Entertainment Centre Gaming Machine Permits (Statement of Principles on Permits - Schedule 10 paragraph 7)**
- 19.1 Where a premises does not hold a premises licence but wishes to provide gaming machines, it may apply to the licensing authority for this permit. It should be noted that the applicant must show that the premises will be wholly or mainly used for making gaming machines available for use (s238 of the Act).
- 19.2 The Act states that a licensing authority may prepare a *statement of principles* that they propose to consider in determining the suitability of an applicant for a permit and in preparing this statement, and/or considering applications, it need not (but may) have regard to the licensing objectives and shall have regard to any relevant guidance issued by the Commission under section 25. The Gambling Commission's Guidance also states "In their three year licensing policy statement, licensing authorities may include a statement of principles that they propose to apply when exercising their functions in considering applications for permits ....., licensing authorities will want to give weight to child protection issues" (para, 24.6).
- 19.3 Guidance also states: "... An application for a permit may be granted only if the licensing authority is satisfied that the premises will be used as an unlicensed FEC, and if the chief officer of police has been consulted on the application....Licensing authorities might wish to consider asking applications to demonstrate:
- a full understanding of the maximum stakes and prizes of the gambling that is permissible in unlicensed FECs;
  - that the applicant has no relevant convictions (those that are set out in Schedule 7 of the Act; and
  - that staff are trained to have a full understanding of the maximum stakes and prizes. (para. 24.7)
- 19.4 It should be noted that a licensing authority cannot attach conditions to this type of permit.
- 19.5 This licensing authority will expect the applicant to show that there are policies and procedures in place to protect children from harm. Harm in this context is not limited to harm from gambling but includes wider child protection considerations. The efficiency of such policies and procedures will each be considered on their merits, however, they may include appropriate measures/training for staff as regards suspected truant school children

on the premises, measures/training covering how staff would deal with unsupervised very young children being on the premises, or children causing perceived problems on/around the premises.

- 19.6 This licensing authority will also expect, as per Gambling Commission Guidance, that applicants demonstrate a full understanding of the maximum stakes and prizes of the gambling that is permissible in unlicensed FECs; that the applicant has no relevant convictions (Sched. 7 of the Act) and that staff are trained to have a full understanding of the maximum stakes and prizes.

## **20. (Alcohol) Licensed Premises Gaming Machine Permits - (Schedule 13 paragraph 4(1))**

- 20.1 *Automatic entitlement: up to 2 machines* - There is provision in the Act for premises licensed to sell alcohol for consumption on the premises, to automatically have 2 gaming machines, of categories C and/or D. The operator of the premises merely needs to notify the licensing authority and pay the prescribed fee. The licensing authority can remove the automatic authorisation in respect of any particular premises if:
- provision of the machines is not reasonably consistent with the pursuit of the licensing objectives;
  - gaming has taken place on the premises that breaches a condition of section 282 of the Gambling Act (ie that written notice has been provided to the licensing authority, that a fee has been provided and that any relevant code of practice issued by the Gambling Commission about the location and operation of the machine has been complied with);
  - the premises are mainly used for gaming; or
  - an offence under the Gambling Act has been committed on the premises.
- 20.2 *Permit: 3 or more machines* - If the operator of alcohol licensed premises wishes to have more than 2 machines, then an application must be made for a permit and the licensing authority must consider that application based upon the licensing objectives, any guidance and code of practice issued by the Gambling Commission issued under Section 24 & 25 of the Gambling Act 2005, and “*such matters as they think relevant.*”
- 20.3 This licensing authority considers that “*such matters*” will be decided on a case by case basis but generally there will be regard to the need to protect children and vulnerable persons from harm or being exploited by gambling and will expect the applicant to satisfy the authority that there will be sufficient measures to ensure that under 18 year olds do not have access to the adult only gaming machines. Measures which will satisfy the authority that there will be no access may include the adult machines being in sight of the bar, or in the sight of staff who will monitor that the machines are not being used by those under 18. Notices and signage may also be a help. As regards the protection of vulnerable persons,

applicants may wish to consider the provision of information leaflets/helpline numbers for organisations such as GamCare.

- 20.4 This licensing authority recognises that some operators of alcohol licensed premises may apply for a premises licence for their non-alcohol licensed areas. Any such application would most likely need to be applied for, and dealt with as an Adult Gaming Centre premises licence.
- 20.5 The licensing authority may decide to grant the application with a smaller number of machines and/or a different category of machines than that applied for. Conditions (other than these) cannot be attached.
- 20.6 The holder of a permit must comply with any Code of Practice issued by the Gambling Commission about the location and operation of the machine.
- 21. Prize Gaming Permits - (Principles on Permits - Schedule 14 paragraph 8 (3))**
- 21.1 The Gambling Act 2005 states that a licensing authority may “prepare a statement of principles that they propose to apply in exercising their functions under this Schedule” which “may, in particular, specify matters that the licensing authority proposes to consider in determining the suitability of the applicant for a permit”.
- 21.2 This licensing authority has prepared a Statement of Principles which is that the applicant should set out the types of gaming that he or she is intending to offer and that the applicant should demonstrate:
- that they understand the limits to stakes and prizes that are set out in Regulations;
  - that the gaming offered is within the law;
  - clear policies that outline the steps to be taken to protect children from harm.
- 21.3 Prize gaming may be provided in bingo premises as a consequence of their bingo operating licence. Any type of prize gaming may be provided in adult gaming centres and licensed family entertainment centres. Unlicensed family entertainment centres may offer equal chance prize gaming under a gaming machine permit. Prize gaming without a permit may be provided by travelling fairs, providing that none of the gambling facilities at the fair amount to more than an ancillary amusement. Children and young people may participate in equal chance gaming only.
- 21.4 In making its decision on an application for this permit the licensing authority does not need to have regard to the licensing objectives but must have regard to any Gambling Commission guidance (Sched. 14 para. 8(3) of the Act).

21.5 It should be noted that there are conditions in the Gambling Act 2005 by which the permit holder must comply, but that the licensing authority cannot attach conditions. The conditions in the Act are:

- the limits on participation fees, as set out in regulations, must be complied with;
- all chances to participate in the gaming must be allocated on the premises on which the gaming is taking place and on one day; the game must be played and completed on the day the chances are allocated; and the result of the game must be made public in the premises on the day that it is played;
- the prize for which the game is played must not exceed the amount set out in regulations (if a money prize), or the prescribed value (if non-monetary prize); and
- participation in the gaming must not entitle the player to take part in any other gambling.

## **22. Club Gaming and Club Machines Permits**

22.1 Members Clubs and Miners' Welfare Institutes (but not Commercial Clubs) may apply for a Club Gaming Permit. The Club Gaming Permit will enable the premises to provide gaming machines (3 machines of categories B, C or D), equal chance gaming and games of chance.

Members Clubs and Miner's Welfare Institutes – and also Commercial Clubs – may apply for a Club Machine Permit. A Club Machine Permit will enable the premises to provide gaming machines (up to 3 machines of categories B, C or D). N.b. Commercial Clubs may not site category B3A gaming machines offering lottery games in their club.

This licensing authority notes that the Gambling Commission's guidance states:

25.46 The licensing authority has to satisfy itself that the club meets the requirements of the Act to obtain a Club Gaming Permit. In doing so it will take account of a number of matters outlined in sections 25.47-25.49 of the Gambling Commission's guidance (*Version 4 due Summer 2012*) These include the constitution of the club, the frequency of gaming, and ensuring that there are more than 25 members. A members' club must be permanent in nature, not established to make commercial profit, and controlled by its members equally. Examples include working men's clubs, branches of Royal British Legion and clubs with political affiliations".

The club must be conducted 'wholly or mainly' for the purposes other than gaming, unless the gaming is permitted by separate regulations. The Secretary of State has made regulations and these cover bridge and whist clubs.

22.2 The Guidance also states that licensing authorities may only refuse an application on the grounds that:

- the applicant does not fulfil the requirements for a members' or commercial club or miners' welfare institute and therefore is not entitled to receive the type of permit for which it has applied;
- the applicant's premises are used wholly or mainly by children and/or young persons;
- an offence under the Act or a breach of a permit has been committed by the applicant while providing gaming facilities;
- a permit held by the applicant has been cancelled in the previous ten years; or
- an objection has been lodged by the Gambling Commission or the police.

22.3 There is also a 'fast-track' procedure available under the Act for premises which hold a Club Premises Certificate under the Licensing Act 2003 (Sched. 12 paragraph 10). As the Gambling Commission's Guidance for local authorities states: "Under the fast-track procedure there is no opportunity for objections to be made by the Commission or the police, and the grounds upon which an authority can refuse a permit are reduced." and "The grounds on which an application under the process may be refused are:

- a) that the club is established primarily for gaming, other than gaming prescribed under schedule 12;
- b) that in addition to the prescribed gaming, the applicant provides facilities for other gaming; or
- c) that a club gaming permit or club machine permit issued to the applicant in the last ten years has been cancelled".

22.4 There are statutory conditions on club gaming permits that no child uses a category B or C machine on the premises and that the holder complies with any relevant provision of a code of practice about the location and operation of gaming machines.

## **23. Temporary Use Notices**

23.1 Temporary Use Notices allow the use of premises for gambling where there is no premises licence but where a gambling operator wishes to use the premises temporarily for providing facilities for gambling. Premises that might be suitable for a Temporary Event Notice, according to the Gambling Commission, would include hotels, conference centres and sporting venues.

23.2 The licensing authority can only grant a Temporary Use Notice to a person or company holding a relevant operating licence, i.e. a non remote casino operating licence.

23.3 The Secretary of State has power to determine what form of gambling can be authorised by Temporary Use Notices, and at the time of writing this statement the relevant regulations (The Gambling Act (Temporary Use Notices) Regulations 2007) state that temporary Use Notices can only be used to permit the provision of facilities or equal chance gaming, where

the gaming is intended to produce a single winner, which in practice means poker tournaments.

- 23.4 There are a number of statutory limits as regards Temporary Use Notices. The meaning of “premises” in Part 8 of the Act is discussed in Part 7 of the Guidance. As with "premises", the definition of "a set of premises" will be a question of fact in the particular circumstances of each notice that is given. In the Act "premises" is defined as including "any place". In considering whether a place falls within the definition of "a set of premises", licensing authorities will need to look at, amongst other things, the ownership/occupation and control of the premises.
- 23.5 This licensing authority will normally object to notices where it appears that their effect would be to permit regular gambling in a place that could be described as one set of premises, as recommended in the Guidance.

## **24. Occasional Use Notices**

- 24.1 The licensing authority has very little discretion as regards these notices aside from ensuring that the statutory limit of eight days in a calendar year is not exceeded. This licensing authority will though consider the definition of a ‘track’ and whether the applicant is permitted to avail him/herself of the notice. This licensing authority will also ensure that no more than eight OUN’s are issued in one calendar year in respect of any venue.
- 24.2. This licensing authority will adopt a risk based approach to wards its enforcement responsibilities for small society lotteries. This authority considers that the following list, although not exclusive, could affect the risk status of the operator:
- Submission of late returns (returns must be submitted no later than three months after the date on which the lottery draw was held)
  - Submission of incomplete or incorrect returns
  - Breaches of the limits for small society lotteries
- 24.3 Non commercial gaming is permitted if it takes place at a non-commercial event, either as an incidental or principal activity at the event. Events are non-commercial if no part of the proceeds is for private profit or gain. The proceeds of such events may benefit one or more individuals if the activity is organised:
- by or on behalf of a charity or for charitable purposes
  - to enable participation in, or support of, sporting athletic or cultural activities.
- 24.4 Charities and community groups should consult this licensing authority on 01229 876582 for further advice.

# Appendix 1 – List of Consultees

Association of British Bookmakers, Norris House, 4 Norris Street, London

BACTA, Alders House, 133 Aldersgate Street, London

Bangladeshi Caterers Association, London Road, Carlisle

Barrow Multi-Cultural Centre

Berwin, Leighton Paisner, Adelaide House, London Bridge, London

Bingo Association, Lexham House, 75 High Street North, Dunstable

British Association of Leisure Parks, Piers & Attractions Ltd, Suite 12, 37 Tanner Street, London

British Beer & Pub Association, London

British Casino Association, 38 Grosvenor Gardens, London

British Greyhound Owners Association, Carshalton

British Holiday and Home Parks Assoc, Great Western Road, Gloucester

British Institute of Innkeeping, Wessex House, 80 Park Street, Camberley

British Transport Police, Citadel Station, Court Square, Carlisle

Business in Sport & Leisure, 17a Chartfield Avenue, Putney, London

CADAS, 17a West Tower Street, Carlisle

Carlisle & District Law Society, Burnetts Solicitors, Carlisle

Carlisle District Pub Watch Scheme, North Cumbria Area Police HQ, Durranshill, Carlisle

Carlisle & District PCT, Wavell Drive, Rosehill, Carlisle

Carlisle & Eden CDRP, Civic Centre, Carlisle

Carlisle & Eden CDRP Drug Task Group, Civic Centre, Carlisle

Cumbria Volunteer Bureau, 27 Spencer Street, Carlisle

Casino Operators Association, Thorncombe

Citizens Advice Bureau, 5-6 Old Post Office Court, Devonshire Street, Carlisle

Cumberland Newspapers, Dalston Road, Carlisle

Cumbria Association of Local Councils, Penrith Library, Penrith

Cumbria Chamber of Commerce, Enterprise Centre, Carlisle

Cumbria Constabulary, Chief Constable, Carleton Hall, Penrith

Cumbria County Council - Children's Services

Cumbria County Council - Corporate Management

Cumbria County Council - Community Safety Officer

Cumbria County Council - Cultural Policy Unit, Arroyo Block  
Cumbria County Council - Education Services  
Cumbria County Council - Legal Services  
Cumbria County Council - Neighbourhood Development Officer  
Cumbria County Council – Safeguarding & Review, New Oxford Street, Workington  
Cumbria Drugs Action Team  
Cumbria Fire and Rescue Service, Headquarters, Cockermouth  
Cumbria Health & Safety Liaison Group, c/o Emma Brass, Eden District Council  
Cumbria Housing Group, Botchergate, Carlisle  
Cumbria Tourist Board, Staveley, Kendal  
Cumbria Volunteer Bureau, 27 Spencer Street, Carlisle  
Dalton with Newton Parish Council  
Done Bros., Spectrum, 56-58 Benson Road, Warrington  
Enterprise Inns, Eurobet UK, Working, Surrey  
European Entertainment, The Park, Wiltshire  
Gala Coral Group, Newcastle House, Nottingham  
Gamcare, Crosby Row, London  
Gamestec Leisure Limited, Leeds  
Hammonds Solicitors, Rutland House, 148 Edmund Street, Birmingham  
Hartleys (Ulverston) Ltd, Ulverston, Cumbria  
Health & Safety Executive, 2 Victoria Place, Carlisle  
HM Revenue and Customs, Glasgow  
Holders of Carlisle Premises Licences (Gambling Act 2005)  
Ladbroke PLC, Rayners Lane, Middlesex  
Leisure Link, Wetmore Road, Burton on Trent  
Lindal and Marton Parish Council  
NRU Betting & Gaming, Portcullis House, 21 India Street, Glasgow  
NSPCC, 7 Chatsworth Square, Carlisle  
NHS Cumbria Trust HQ, Lonsdale Unit, Penrith Hospital, Bridge Lane, Penrith  
Polish Association, 24 Wentworth Drive, Carlisle  
Poppleston Allen, Licensing Solicitors, The Lace Market, Nottingham



Prize Coin Equipment, Central Avenue, Gretna

Punch Taverns, Jubilee House, Second Ave, Burton on Trent DE14 2WF

Racecourse Association Ltd, Winkfield Road, Ascot

Scottish & Newcastle Pub (Enterprises) Ltd, Newcastle

Terry Chemicals, Dalton-in-Furness

Thwaites Inns, Star Brewery, Blackburn

Ukranian Association, 32 Briery Acres, Workington

William Hill Ltd, Wood Green, London.

# Appendix 2 - Useful addresses

## Responsible Authorities

Application forms should be sent to the Licensing Manager

Notice of the application should be sent to the undermentioned responsible authorities, clearly marking the envelope 'Licensing Act application'

<p>Licensing Manager Environmental Health Department Barrow Borough Council Town Hall Barrow-in-Furness Cumbria LA14 2LD</p> <p>Tel: 01229 876353 Email: <a href="mailto:commercial@barrowbc.gov.uk">commercial@barrowbc.gov.uk</a></p>	<p>Group Manager Fire Safety Barrow &amp; South Lakeland Area Office (Barrow) Phoenix Road Barrow-in-Furness Cumbria LA14 2NS</p> <p>Tel: 01229 615733 or 615749 Email: <a href="mailto:patsy.twomey@cumbriacc.gov.uk">patsy.twomey@cumbriacc.gov.uk</a></p>
<p>Food Health and Safety Team Commercial Services Barrow Borough Council Town Hall Barrow-in-Furness Cumbria LA14 2LD Tel: 01229 876378 Email: <a href="mailto:commercial@barrowbc.gov.uk">commercial@barrowbc.gov.uk</a></p>	<p>Senior Management Secretary Safeguarding and Review Social Services New Oxford Street Workington CA14 2LW</p> <p>Tel: 01900 325365 Email: <a href="mailto:SafeguardingAndReview@cumbriacc.gov.uk">SafeguardingAndReview@cumbriacc.gov.uk</a></p>
<p>Development Control &amp; Enforcement Barrow Borough Council Town Hall Barrow-in-Furness Cumbria LA14 2LD Tel: 01229 876387 Email: <a href="mailto:consultplanning@barrowbc.gov.uk">consultplanning@barrowbc.gov.uk</a></p>	<p>Gambling Commission Victoria Square House Victoria Square Birmingham B2 4BP</p> <p>Email: <a href="mailto:info@gamblingcommission.gov.uk">info@gamblingcommission.gov.uk</a></p>
<p>Chief Officer of Police (Licensing) Cumbria Constabulary Barrow Police Station Market Street Barrow-in-Furness Cumbria LA14 2LE Tel: 01229 824532 Email: <a href="mailto:john.brooks@cumbria.police.uk">john.brooks@cumbria.police.uk</a></p>	<p>Health and Safety Executive 2 Victoria Place Carlisle CA1 1ER</p> <p>Tel: 01228 539321</p> <p>(where the HSE is the enforcing authority for health &amp; safety matters in the premises)</p>

## Other Useful Addresses

British Beer and Pub Association  
Market Towers  
1 Nine Elms Lane  
London  
SW8 5NQ

Tel: 0207 627 9191  
Email: [web@beerandpub.com](mailto:web@beerandpub.com)  
Web: [www.beerandpub.com](http://www.beerandpub.com)

British Institute of Innkeeping  
Wessex House  
80 Park Street  
Camberley  
Surrey GU15 3PT

Tel: 01276 684 449  
Email: [reception@bii.org](mailto:reception@bii.org)  
Web: [www.bii.org](http://www.bii.org)

Disability Rights Commission Helpline  
Freepost MID01264  
Stratford Upon Avon  
CV37 9BR

Tel: 08457 622 633  
Web: [www.drc-gb.org](http://www.drc-gb.org)

Equity  
Guild house  
Upper Martins Lane  
London  
WC2H 9EG

Tel: 0207 379 6000  
Email: [info@equity.org.uk](mailto:info@equity.org.uk)  
Web: [www.equity.org.uk](http://www.equity.org.uk)

Barrow Magistrates Offices  
Abbey Road  
Barrow-in-Furness  
Cumbria LA14 5QX

Tel: 01229 820161

Gamcare  
2/3 Baden Place  
Crosby Row  
London SE1 1YW

Tel: 020 7378 5200  
Helpline: 0845 6000 133  
Email: [info@gamcare.org.uk](mailto:info@gamcare.org.uk)  
Web: [gamcare.org.uk](http://gamcare.org.uk)

Gamblers Anonymous  
PO Box 5382  
London W1A 6SA

Local Meetings:  
7.30pm Monday  
Church of Scotland Chapel Street Carlisle  
CA1 1JA  
[www.gamblersanonymous.org.uk/question.htm](http://www.gamblersanonymous.org.uk/question.htm)

Money Advice Trust  
Bridge House  
181 Queen Victoria Street  
London EC4V 4DZ

Web: [www.moneyadvicetrust.org/home.html](http://www.moneyadvicetrust.org/home.html)

Consumer Credit Counselling Service  
Wade House  
Merrion Centre  
Leeds LS2 8NG

Web: [www.cccs.co.uk](http://www.cccs.co.uk)

## Appendix 3 - Categories of Gaming Machines

Category of Machine	Maximum Stake	Maximum Prize
A	Unlimited	Unlimited
B1	£2	£4,000
B2	£100 (in multiples of £10)	£500
B3A	£1	£500
B3	£1	£500
B4	£1	£250
C	£1	£70
D – non-money prize (other than a crane grab machine)	30p	£8
D – non-money prize (crane grab machine)	£1	£50
D – (money prize)	10p	£5
D – combined money and non-money prize (other than a coin pusher or penny falls machine)	10p	£8 (of which no more than £5 may be a money prize)
D – combined money and non-money prize (coin pusher or penny falls machine)	10p	£15 (of which no more than £8 may be a money prize)

	<b>Machine Category</b>						
Premises Type	A	B1	B2	B3	B4	C	D
Large casino (machine/table ration of 5-1 up to maximum)		Maximum of 150 machines Any combination of machines in categories B to D (except B3A machines), within the total limit of 150 (subject to machine/table ratio)					
Small casino (machine/table ration of 2-1 up to maximum)		Maximum of 80 machines Any combination of machines in categories B to D (except B3A machines), within the total limit of 80 (subject to machine/table ratio)					
Pre-2005 Act casinos (no machine/table ratio)		Maximum of 20 machines categories B to D (except B3A machines), or any number of C or D machines instead					
Betting premises and tracks occupied by Pool Betting			Maximum of 4 machines categories B2 to D				
Bingo Premises				Maximum of 8 machines in category B3 or B4		No limit on category C or D machines	
Adult gaming centres				Maximum of 4 machines in category B3 or B4		No limit on category C or D machines	
Family entertainment centre (with premises licence)						No limit on category C or D machines	
Family entertainment centre (with permit)							No limit on category D machines
Clubs or miners' welfare institutes with permits						Maximum of 3 machines in categories B3A or B4 to D*	
Qualifying alcohol licensed premises						1 or 2 machines of category C or D automatic upon notification	
Qualifying alcohol licensed premises with gaming machine permit						Number of category C-D machines as specified on permit	
Travelling fair							No limit on category D machines
	<b>A</b>	<b>B1</b>	<b>B2</b>	<b>B3</b>	<b>B4</b>	<b>C</b>	<b>D</b>

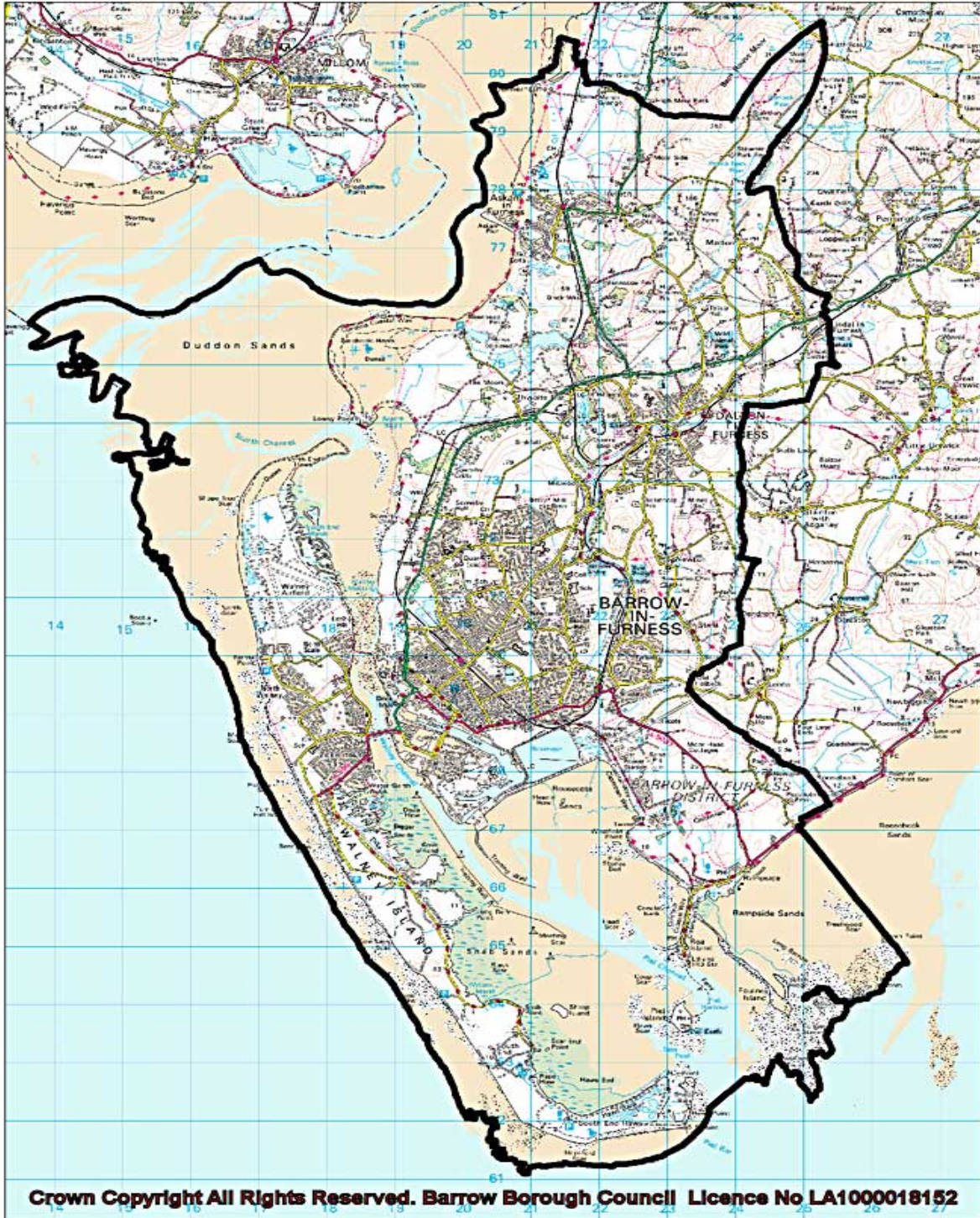
It should be noted that members' clubs and miners' welfare institutes are entitled to site a total of three machines in categories B3A to D, but only one B3A machine can be sited as part of this entitlement. Commercial clubs are entitled to a total of three machines in categories B4 to D.

## Appendix 4 - Delegation of Functions

Matter to be dealt with	Full Council	Sub-committee of Licensing Committee	Officers
Final approval of three year licensing policy	X		
Policy not to permit casinos	X		
Fee setting (when appropriate)		X	
Application for premises licences		Where representations have been received and not withdrawn	Where no representations received/representations have been withdrawn
Application for a variation to a licence		Where representations have been received and not withdrawn	Where no representations received/representations have been withdrawn
Application for a transfer of a licence		Where representations have been received from the Commission	Where no representations received from the Commission
Application for a provisional statement		Where representations have been received and not withdrawn	Where no representations received/representations have been withdrawn
Review of a premises licence		X	
Application for club gaming/club machine permits		Where objections have been made (and not withdrawn)	Where no objections made/objections have been withdrawn
Cancellation of club gaming/club machine permits		X	
Applications for other permits		X (in excess of 5 machines)	X (up to 4 machines)
Cancellation of licensed premises gaming machine permits			X
Consideration of temporary use notice			X
Decision to give a counter notice to a temporary use notice		X	

X - Indicates at the lowest level to which decisions can be delegated.

# Appendix 5 - Map of the District



**GAMBLING ACT 2005 – REVIEW OF STATEMENT OF LICENSING POLICY  
SUMMARY OF PROPOSED AMENDMENTS TO EXISTING POLICY**

October 2012

**Cumbria District Councils – Allerdale, Barrow, Carlisle, Copeland, Eden, South Lakeland**

<b>AMENDMENTS BY COUNTY LICENSING MANAGERS PRIOR TO CONSULTATION</b>			
<b>Paragraph number</b>	<b>Title/description</b>	<b>Proposed amendment</b>	<b>Reason</b>
	General	Minor word changes throughout document	To correct inaccuracies
7.5	Enforcement	Para 7.5 - Include information regarding test purchase operations	Advice from LG Regulation
7.4	Premises licence	Para 9.4 - Include the 6 indicators of betting as a primary gambling activity	Advice from LG Regulation
9.8	Premises licences	Para 9.8 - Include betting shops	Omitted from previous policy
18.2	Reviews	Para 8.2 - Insert new paragraph	Advice from LG Regulation
22.1	Club Gaming	Para 22 - Paragraph reworded	In accordance with regulations
24.1	Occasional Use Notice	Para 24 - Include additional wording	Advice from LG Regulation



## RESPONSES FOLLOWING CONSULTATION – October 2012

Doc. No.	Respondent	Proposed amendment	Recommendation
1	Racecourse Association Limited	a) Para 9.13 - Request that we acknowledge that racecourses cannot be transferred to another location. b) Para 9.20 - Councils are asked to ensure that conditions do not exceed those premises licence conditions in mandatory and default conditions. c) Para 9.26 - Do not impose further conditions regarding door supervisors. d) Para 15.9 - Racecourses do not provide betting machines e) Para 15.10 - May not be practical to print rules on race cards but will be displayed in line with conditions f) Para 17.4 - Amend wording as it implies tracks should hold an operating licence to apply for a provisional statement.	a) No action required - Legislation does not allow a transfer of location, a new location would mean a new premises application. b) No action required - We cannot accede to this as a committee hearing may impose additional conditions. c) No action required - We cannot accede to this as a committee hearing may impose additional conditions. d) No action required - Agreed, but licensed operators may provide betting machines on tracks. e) No action required – Noted f) Agreed, wording amended
2	Anonymous telephone	a) Para 13.2 – The eight B3 per Bingo premises no longer applies.	a) Amend para in accordance with regulations.

<b>LICENSING COMMITTEE</b>	<b>(D) Agenda Item 11</b>
Date of Meeting: 22nd November, 2012	
Reporting Officer: Environmental Health Manager	
<p><b>Title: Notice of Withdrawal of Club Premises Certificate (CP0003) - Barrow Amalgamated Engineers and Trades Club, 48 Abbey Road, Barrow-in-Furness, Cumbria, LA14 1LG</b></p> <p><b>Summary and Conclusions:</b></p> <p>This report concerns the above mentioned Club because it can no longer be classed as a “qualifying club” due to non compliance with criteria specified in the Licensing Act 2003. Licensing Officers have attempted to resolve the situation and provided advice to the Club, however the required information has not been received. The Licensing Act 2003 states that the Licensing Authority <b>must</b> give notice to the above mentioned Club withdrawing the club premises certificate in such circumstances</p> <p><b>Recommendation:</b></p> <p>That Members give notice to the Barrow Amalgamated Engineers &amp; Trades Club and withdraw the club premises certificate if information confirming that they are a “qualifying club” cannot be provided.</p>	

### **Report**

The above Club has held a Club Premises Certificate since 24<sup>th</sup> November 2005. This is a requirement under the Licensing Act 2003 if a club wants to supply alcohol or provide regulated entertainment. In order for a club to obtain such a certificate it must be established and conducted “in good faith” and also satisfy the criteria for it to be classed as a “qualifying club”.

It has come to my attention that the above mentioned Club is not complying with the following sections in the Licensing Act 2003:-

- 1) Section 63 requires that a club is established and conducted “in good faith” - a consideration under this section refers to “any arrangements restricting the club’s freedom of purchase of alcohol”. The Engineers Club has confirmed that it is currently tied into a contract with a brewery which contravenes this requirement.

A further consideration in this section relates to giving members of the club information about the club's finances and keeping the club's accounts to ensure the accuracy of financial information. Officers have advised me that the club is not complying with these requirements.

- 2) Section 62 requires that a club has to be classed a "qualifying club" and therefore has to satisfy specified conditions, one of which is that a club is established and conducted "in good faith". Because of the contraventions relating to section 63 outlined above, the club cannot be classed as a "qualifying club".

The Licensing Officer and PC John Irving met with the Club's secretary on 21st August 2012 to discuss the issues of non compliance stated above as well as the mis-management of the club. As a result the Club was given 56 days to rectify the issues causing non compliance so it could again be classed as a "qualifying club" and keep its club premises certificate. The Club was also advised that because of the way it was operating, it may be more appropriate to apply for a premises licence for the sale of alcohol and regulated entertainment. This would allow the club to operate with more freedom in that there would no longer be a restriction allowing only club members and their bona fide guests to enter the premises.

In October 2012, the Licensing Officer contacted the Club Secretary because he had not received any information since the meeting in August 2012. As a result the Club Secretary advised that he would be applying for a premises licence and surrendering his club premises certificate. This application was received on 18<sup>th</sup> October 2012, but at the time of writing this report it cannot yet be deemed valid because the Club has not sent copies to all the Relevant Authorities or placed an advertisement in the local paper, despite frequent requests by Licensing Officers to do so.

The Club's Committee has been invited to the meeting today to provide the information required to either prove the club is compliant with the relevant criteria and is therefore a "qualifying club" or confirm that the club wishes to surrender its club premises certificate.

When a club doesn't satisfy the criteria that would enable it to be classed as a "qualifying club", section 90 of the Licensing Act 2003 states that the Licensing Authority **must** give notice to the Club withdrawing the club premises certificate.

If the Club cannot confirm it satisfies this criteria, I recommend to Members that they give notice to the Club and withdraw the club premises certificate.

### Background Papers

Nil